



**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Basic Financial Statements and Supplementary Information

June 30, 2015

(With Independent Auditors' Reports Thereon)

# NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

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## **FINANCIAL SECTION**

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KPMG LLP  
Suite 1900  
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Norfolk, VA 23510

## Independent Auditors' Report

The Board of Commissioners  
Norfolk Redevelopment and Housing Authority:

### Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities (primary government) and the discretely presented component units of the Norfolk Redevelopment and Housing Authority (the Authority), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of NRHA Mission College I, L.P., Hampton Roads Ventures, L.L.C., NRHA Arts Education, L.P. or Norfolk Community College Campus Corporation. NRHA Mission College I, L.P. and Hampton Roads Ventures, L.L.C. together represent ten percent, four percent, and five percent, respectively, of the assets, net position, and revenues of the primary government. NRHA Arts Education, L.P. and Norfolk Community College Campus Corporation together represent one hundred percent of the assets, net position, and revenues of the discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the primary government and discretely presented component units, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



***Opinion***

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component units of the Norfolk Redevelopment and Housing Authority as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with U.S. generally accepted accounting principles.

***Emphasis of Matter***

As discussed in note 1 to the basic financial statements, in fiscal year 2015, the Authority adopted new accounting guidance described in Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68*. Our opinion is not modified with respect to this matter.

***Other Matters***

***Required Supplementary Information***

U.S. generally accepted accounting principles require that the Management’s Discussion and Analysis on pages 4-20 and the Required Supplementary Information and Notes to Required Supplementary Information on pages 57-60 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary and Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority’s basic financial statements. The Schedule of Expenditures of Federal Awards, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.



The information listed as supplementary information in the accompanying table of contents, has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 30, 2016 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

**KPMG LLP**

Norfolk, Virginia  
March 30, 2016

# NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

## Management's Discussion and Analysis (unaudited)

June 30, 2015

### Introduction

The Norfolk Redevelopment and Housing Authority (the Authority or NRHA) is a political subdivision of the Commonwealth of Virginia and is empowered to implement housing, community development, redevelopment, and revitalization programs within the City of Norfolk, Virginia (the City). The City created the Authority in 1940 under the provisions of the United States Housing Act of 1937. Under Title 36 of the Code of Virginia, the Authority has the power to acquire, lease, and improve property; to acquire property via eminent domain; to make loans or grants; to investigate and determine whether an area is blighted; and to carry out a redevelopment plan in cooperation with the local government.

The management of the Authority provides this narrative overview and analysis of the financial activities of the Authority for the fiscal year ended June 30, 2015. Please read it in conjunction with the basic financial statements, which begin on page 21.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The financial section of this report includes management's discussion and analysis, the basic financial statements, and other supplementary information. The basic financial statements are composed of two components: 1) the basic financial statements and 2) the notes to basic financial statements. The other supplementary information included in the financial section of the report presents required information as well as some information that is not required yet considered areas of interest to readers of the report.

While included in the basic financial statements, the financial results of the discretely presented component units are not addressed in this discussion and analysis.

### Financial Highlights for 2015

The Authority's 2015 major financial highlights included the following:

- Total assets and liabilities of the Authority were approximately \$251.4 million and \$60.3 million, respectively; total deferred outflows of resources and deferred inflows of resources were approximately \$1.8 million and \$5.0 million, respectively. Thus, total fund net position was approximately \$187.9 million at June 30, 2015.
- Total revenues (including interest, gains, and grants) and expenses (including interest expense and capital distributions) were approximately \$84.4 million and \$85.8 million, respectively; thus, fund net position decreased by approximately \$1.4 million during the fiscal year.
- Revenues are derived from various sources with approximately 9.8% from City funding and 60.5% received either directly or indirectly (through the City) from the U.S. Department of Housing and Urban Development (HUD). Rental revenues account for an additional 24.1% of total revenue; including 11.7% from Authority-owned federally assisted housing rental; 12.1% from Authority-owned non-assisted affordable housing rental units, and 0.3% from a variety of other commercial or residential customers. The 5.6% remaining revenue balance is derived from miscellaneous fees for services, other government grants, or non-operating sources (i.e., investment income, and donations from the City).
- Debt reductions totaled \$0.6 million related to scheduled payments.

# NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

## Management's Discussion and Analysis (unaudited)

June 30, 2015

- Cash flows provided by operating activities were approximately \$4.3 million. The net increase in cash and cash equivalents for the year was approximately \$2.0 million, the \$4.3 million net increase in cash from operating activities was reduced by \$8.3 million from capital and related financing activities.
- Component units NRHA Mission College I, L.P. and Hampton Roads Ventures, L.L.C. have December 31 year-ends and their December 31, 2014 balances are blended into the Authority's June 30, 2015 report. All other blended component units have December 31 year-ends; however, as they are directly managed by NRHA, the balances for these blended component units included in the Authority's June 30, 2015 report are as of and for the year ended June 30, 2015.

### Authority Financial Statements

The Authority's mission focuses on the planning, design, construction, preservation, rehabilitation, financing, and management of housing, primarily for low and moderate income households, assisting in the revitalization of neighborhoods, and redevelopment of commercial and industrial areas in the City. As of June 30, 2015, the Authority owned over 4,400 residential units that are owned and leased to low-income families and individuals. Another 300 units, while not owned, were governed and partially funded through the Authority's contract with HUD. In addition, housing assistance was being paid to over 2,700 households under the Federal Housing Choice Voucher program for privately-owned existing housing.

In view of this mission, the Authority's financial reporting objective focuses on the financial activities of the Authority as a whole.

### Basic Financial Statements

The Authority is presenting its 2015 management's discussion and analysis based on the financial results of its enterprise programs in three basic financial statements – the statement of fund net position; the statement of revenues, expenses, and changes in fund net position; and the statement of cash flows.

The statement of fund net position (similar to a balance sheet) reports all financial and capital assets of the Authority and is presented in a format where assets and deferred outflows of resources, equal liabilities and deferred inflows of resources plus fund net position. Over time, increases or decreases in fund net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating. Fund net position is broken down into the following three categories:

- *Net investment in capital assets* consists of all capital assets net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of these assets.
- *Restricted fund net position* consists of assets that are restricted by constraints placed on the assets by external parties, such as creditors, grantors, contributors, laws, or regulations reduced by liabilities payable from such assets.
- *Unrestricted fund net position* consists of fund net position that does not meet the definition of net investment in capital assets, or restricted fund net position.

# NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

## Management's Discussion and Analysis (unaudited)

June 30, 2015

The statement of revenues, expenses, and changes in fund net position (similar to an income statement) includes operating revenues, such as tenant revenue; operating expenses, such as administrative, utilities, maintenance, and depreciation; and non-operating revenues and expenses, such as investment income, interest expense, and capital distributions. The statement's focus is the change in fund net position during the fiscal year being reported upon.

Finally, a statement of cash flows is included, which discloses net cash flows from operating activities, capital and related financing activities, investing activities, and noncapital financing activities.

In addition to the three financial statements, notes to the basic financial statements are also presented with the basic financial statements, which provide additional information that is essential for a full understanding of the financial information presented in the Authority's basic financial statements.

The basic financial statements utilize the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned and expenses are recognized in the period in which they are incurred. This means all changes in fund net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statements for some items that will have actual cash flows in future fiscal periods (e.g., uncollected rent and earned but unused vacation leave).

These financial statements represent the financial results of over 40 programs and activities that are administered by the Authority. Most of these programs are financed by grants from HUD, rents, and other user charges resulting from operations of subsidized and unsubsidized housing, by development and financing fees, and by investment income and loan proceeds. The Authority also administers housing and community development activities for which funding is controlled at the City level.

### **Financial Analysis**

The Authority's basic financial statements are presented as a single enterprise fund. The enterprise fund accounts for the Authority's operations of property development and management concerns similar to private sector counterparts.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Management's Discussion and Analysis  
(unaudited)

June 30, 2015

**Condensed Financial Information**

The following table (Table 1) reflects the condensed statement of fund net position compared with the prior year. Total assets and liabilities of the Authority were approximately \$251.4 million and \$60.3 million, respectively; total deferred outflows of resources and inflows of resources were approximately \$1.8 million and \$5.0 million, respectively, thus, total fund net position was approximately \$187.9 million at June 30, 2015.

**Table 1**  
Condensed Summary of Fund Net Position  
June 30, 2015 and 2014  
(In millions)

<b>Description</b>	<b>2015</b>	<b>2014</b>	<b>Change</b>	<b>Percentage change</b>
Current assets:				
Cash and investments	\$ 48.8	47.1	1.7	3.6%
Restricted cash	6.4	6.0	0.4	6.7
Assets held for sale	10.6	12.2	(1.6)	(13.1)
Noncurrent assets:				
Capital assets, net	140.7	138.1	2.6	1.9
Other current and noncurrent assets	44.9	44.9	—	—
Total assets	<u>251.4</u>	<u>248.3</u>	<u>3.1</u>	<u>1.2</u>
Deferred outflows of resources	1.8	—	1.8	100.0
	<u>\$ 253.2</u>	<u>248.3</u>	<u>4.9</u>	<u>2.0%</u>
Current liabilities	\$ 7.1	7.8	(0.7)	(9.0)%
Noncurrent liabilities	53.2	31.5	21.7	68.9
Total liabilities	<u>60.3</u>	<u>39.3</u>	<u>21.0</u>	<u>53.4</u>
Deferred inflows of resources	5.0	—	5.0	100.0
Fund net position:				
Net investment in capital assets	127.8	124.6	3.2	2.6
Restricted	14.8	16.3	(1.5)	(9.2)
Unrestricted	45.3	68.1	(22.8)	(33.5)
Total fund net position	<u>187.9</u>	<u>209.0</u>	<u>(21.1)</u>	<u>(10.1)</u>
	<u>\$ 253.2</u>	<u>248.3</u>	<u>4.9</u>	<u>2.0%</u>

Of the Authority's \$251.4 million in assets, \$140.7 million or 56.0% is invested in capital assets, net of accumulated depreciation, \$55.2 million or 22.0% is cash and investments (\$48.8 million cash and investments plus \$6.4 million restricted cash), \$10.6 million or 4.2% is invested in assets held for sale, and \$44.9 million or 17.9% is other current and noncurrent assets, of which \$15.5 million or 6.2% is receivables due between 2044 and 2046, related to the Broad Creek Renaissance (BCR) mixed finance project, \$12.3 million or 4.9% is receivables

## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

### Management's Discussion and Analysis (unaudited)

June 30, 2015

of the rehabilitation revolving loan fund (RLF), and \$0.1 million represents funds due to the Authority from government entities to fund program and administrative cost expensed in the current financial statements.

Cash increased – \$2.1 million or 4.0% – since last fiscal year (from \$53.1 million to \$55.2 million). Of the \$55.2 million June 30, 2015 balance and the \$2.1 million increase from the prior year, \$5.4 million and \$1.0 million, respectively, relates to the December 31, 2014 balances for two of the Authority's legally separate entities (Hampton Roads Ventures and NRHA Mission College I), which are presented as blended component units in this report.

Of the \$60.3 million of liabilities, \$7.1 million or 11.8% is current liabilities, which will require payment within 12 months of the reported fiscal year-end and \$53.2 million or 88.2% is noncurrent liabilities for which payments will be made subsequent to the next 12-month period. Current liabilities decreased \$0.7 million or 9.0% since last fiscal year (\$7.1 million in fiscal year 2015 compared to \$7.8 million in fiscal year 2014) mainly due to a decrease in accrued liabilities at the end of fiscal year 2015. The noncurrent liabilities increased by \$21.7 million or 68.9% (\$53.2 million in fiscal year 2015 compared to \$31.5 million in fiscal year 2014) largely due to the new GASB 68 Statement that required us to record a new liability for the unfunded portion of the Virginia Retirement System (VRS) pension plan. This resulted in an increase in noncurrent liabilities of \$15.8 million.

A breakout of the \$60.3 million in liabilities is as follows:

- \$19.7 million or 32.7% is long-term debt;
- \$13.5 million or 22.4% is amounts under the rehabilitation revolving loan program requiring reappropriation by another government before reuse – the \$12.3 million RLF outstanding receivable balance noted above offsets this liability; and
- \$27.1 million or 44.9% balance consists of various obligations of the Authority including tenant escrow deposit accounts (\$1.0 million), vested compensated absences (\$1.4 million), payments due to third parties for services (\$1.1 million), and payments due back to other governmental entities (\$0.7 million).

Deferred outflows of resources related to pensions totaled \$1.8 million. This amount represents the Authority's contributions to the VRS pension plan subsequent to the measurement date. Deferred inflows of resources related to pensions totaled \$5.0 million. This amount represents the difference between projected and actual earnings on pension plan investments.

The fund net position balance of \$187.9 million is the difference between the \$251.4 million in assets, minus \$3.2 million net inflows/outflows of resources, and the \$60.3 million in liabilities. The breakout of the fund net position balance allows financial statement users to identify resources that are available to finance the activities, programs, or projects with which they are most concerned, whether it is making debt service payments, supplementing mission critical, yet underfunded programs, or beginning a new service or expanding an existing one.

Referring back to Table 1, the Authority's fund net position decreased \$21.1 million or 10.1%. This decrease consists of the following:

Net investment in capital assets – the largest part of the net position balance – increased by \$3.2 million or 2.6%. The increase results from changes in two components, a \$2.6 million increase in capital assets, which went from \$138.1 million as of June 30, 2014 to \$140.7 million as of June 30, 2015 and a \$0.6 million decrease in the debt

## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

### Management's Discussion and Analysis (unaudited)

June 30, 2015

related to the capital assets, which went from \$13.5 million to \$12.9 million. Details of these changes are presented later in our discussion.

Restricted fund net position – the part of fund net position that has constraints established by debt covenants, enabling legislation, or other legal requirements, decreased by \$1.5 million or 9.2%. The decrease was a result of a reduction of \$1.1 million (from \$6.2 million to \$5.1 million) in the restricted net asset balance of the Special City Projects program, due to Assets Held for Sale that were transferred to the City. Also, a \$0.3 million decrease in Park Terrace's restricted cash (from \$1.4 million to \$1.1). In addition, a decrease in the CDBG program Assets Held for Sale balance of \$0.2 million (from \$1.6 million to \$1.3 million). These decreases were partially offset by an increase in the Housing Choice Voucher program of \$0.1 million due to additional amounts received from HUD (from \$0.4 million to \$0.5 million). These restrictions are further detailed in the notes to the basic financial statements.

Unrestricted fund net position – the part of fund net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – changed from \$68.1 million at June 30, 2014 to \$45.3 million at June 30, 2015, a decrease of \$22.8 million or 33.5%. Observations on the unrestricted net asset balance is as follows:

- While presented in the aggregate in the financial statements, the unrestricted fund net position includes over 20 distinct programs, each controlled by the terms of its own program contract; specific program eligibility rules apply when considering the use of unrestricted net asset balances – consisting of the net of cash in the bank, receivables net of allowances, and other assets less all other liabilities not previously applied.
- The unrestricted fund net position of the Authority includes notes and interest receivable related to the Hope VI BCR tax credit project totaling \$15.5 million and \$12.8 million, respectively, which is due beginning in 2042.
- The Authority does not include in its annual budget nor recognize revenue (from reimbursement programs) to pay for unused employee vacation and sick days. The balance for unused employee vacation and sick days at June 30, 2015 and 2014 was \$1.4 million, and is included in the unrestricted fund net position. The Authority will need to include this amount in future years' budgets as they come due.
- The Authority does not include in its annual budget nor recognize revenue (from reimbursement programs) to pay for the unfunded portion of the Virginia Retirement System (VRS) pension. The liability at June 30, 2015 and 2014 was \$15.8 million and \$0.0 million, respectively, and is included in unrestricted fund net position. The Authority will need to include these amounts in future years' budgets as they come due.
- The Authority does not include in its annual budget nor recognize revenue (from reimbursement programs) to pay for Postretirement Healthcare Benefit Plan, which is offered at the Authority's discretion. The liability at June 30, 2015 and 2014 was \$2.4 million and \$2.1 million, respectively, and is included in unrestricted fund net position. The Authority will need to include these amounts in future years' budgets as they come due.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Management's Discussion and Analysis  
(unaudited)

June 30, 2015

**Revenues, Expenses, and Changes in Fund Net Position**

The results of the Authority's operations are reported in the statement of revenues, expenses, and changes in fund net position. In 2015, the Authority realized a decrease in fund net position of \$21.1 million. Table 2 below presents a condensed summary from the Authority's statement of revenues, expenses, and changes in fund net position.

**Table 2**  
Condensed Summary of Revenues, Expenses and Changes in Fund Net Position  
Years ended June 30, 2015 and 2014  
(In millions)

Description	2015	2014	Change	Percentage change
Total operating revenues	\$ 77.8	76.8	1.0	1.3%
Total operating expenses	84.9	80.5	4.4	5.5
Operating loss	(7.1)	(3.7)	(3.4)	(91.9)
Total nonoperating revenues	1.7	1.5	0.2	13.3
Total nonoperating expenses	(0.8)	(0.8)	—	—
Total nonoperating revenue	0.9	0.7	0.2	28.6
Loss before capital grants and contributions	(6.2)	(3.0)	(3.2)	(106.7)
Governmental capital grants	4.9	3.9	1.0	25.6
Capital contributions from (distributions to) limited partners	(0.1)	1.0	(1.1)	(110.0)
Payment to HUD – overpayment of operating subsidy	—	(1.3)	1.3	100.0
Change in fund net position	(1.4)	0.6	(2.0)	(333.3)
Total fund net position – beginning	209.0	208.4	0.6	0.3
Opening adjustment of net position	(19.7)	—	(19.7)	(100.0)
Total fund net position – ending	\$ 187.9	209.0	(21.1)	(10.1)%

Fund net position decreased \$7.1 million from operating activities and increased \$0.9 million from nonoperating activities, resulting in a \$6.2 million decrease in fund net position. These decreases were offset by capital revenues totaling \$4.9 million in governmental capital grants. A further decrease of \$0.1 million resulted from distributions to limited partners. An adjustment needed to beginning fund net position, to record the unfunded portion of the VRS pension liability, resulted in a further decrease to fund net position of \$19.7 million - resulting in a \$21.1 million decrease in fund net position. The following sections discuss revenues and expenses separately.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Management’s Discussion and Analysis  
(unaudited)

June 30, 2015

**Revenues**

Table 3 provides a comparison of the Authority’s operating and nonoperating revenues for 2015 and 2014 and shows that total revenues, gains, and capital contributions increased \$1.2 million or 1.4% (\$84.4 million compared to \$83.2 million).

**Table 3**  
Summary Comparison of Operating and Nonoperating Revenues  
Years ended June 30, 2015 and 2014  
(In millions)

Description	2015	2014	Change	Percentage change
Operating revenues:				
Tenant revenue – rents and other	\$ 20.3	19.9	0.4	2.0%
Operating grants and subsidies	55.0	51.6	3.4	6.6
Other revenue, net	2.5	5.3	(2.8)	(52.8)
Total operating revenues	77.8	76.8	1.0	1.3
Nonoperating revenues:				
Interest and investment revenue	1.7	1.5	0.2	13.3
Capital grants	4.9	3.9	1.0	25.6
Capital contributions from limited partners	—	1.0	(1.0)	100.0
Total revenues	\$ 84.4	83.2	1.2	1.4%

The \$1.2 million (1.4%) increase in total revenues is primarily attributable to a \$3.4 million increase (from \$51.6 million to \$55.0 million) in operating grants and subsidies, and a \$2.8 million decrease (from \$5.3 million to \$2.5 million) in other revenue. In addition, capital grants increased by \$1.0 million (from \$3.9 million to \$4.9 million), tenant revenue increase by \$0.4 million (from \$19.9 to \$20.3 million), but capital contributions from limited partners decreased \$1.0 million.

To better understand changes in revenues, a comparison by source (provider) of revenues and a presentation of the trend of each source is considered helpful. Revenues were derived from various providers with approximately:

- 9.8%, or \$8.3 million, from City government funding;
- 60.4%, or \$51.0 million, received either directly (\$48.0 million) or indirectly (\$3.0 million through the City – 3.6%) from HUD;
- 24.1%, or \$20.3 million, of total revenue received from tenant rental payments;
  - 11.7%, or \$9.9 million, was from over 3,300 units of Authority-owned federally assisted housing – Federal Housing and Park Terrace;
  - 12.1%, or \$10.2 million, was from 1,160 units of Authority-owned nonassisted affordable housing – Merrimack Landing, Oakmont North, and Mission College; and

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Management’s Discussion and Analysis  
(unaudited)

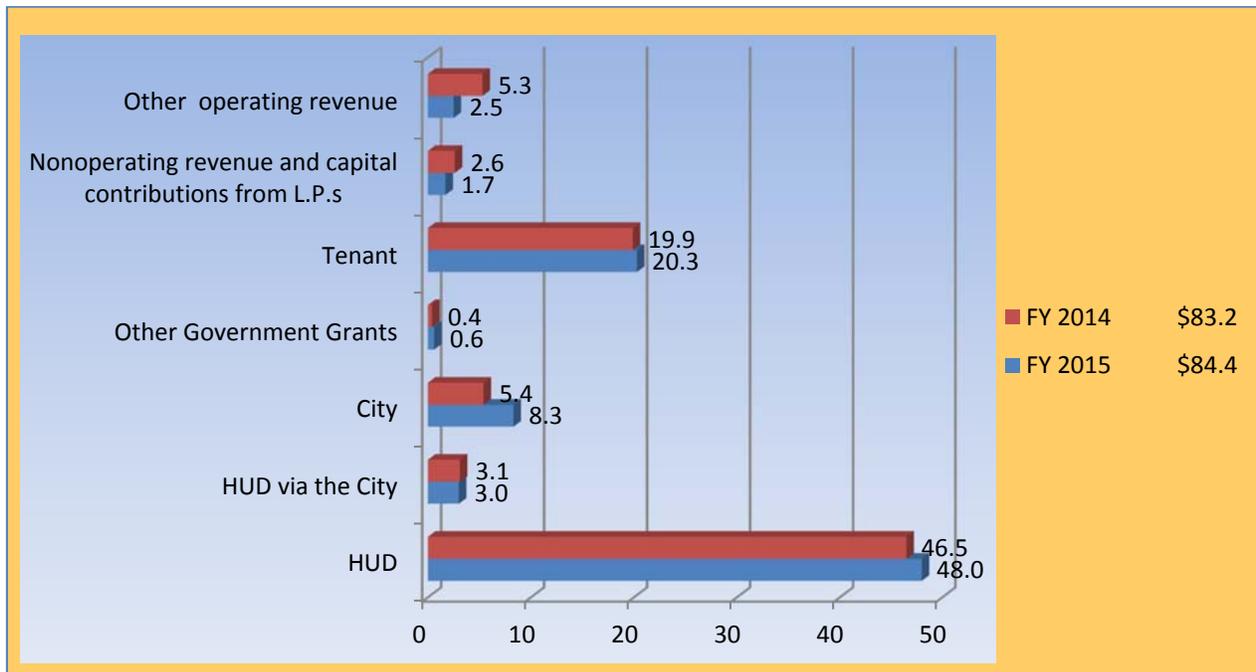
June 30, 2015

- 0.3% or \$0.2 million, in tenant revenue was from a variety of other commercial or residential customers
- 5.0%, or \$4.2 million, is derived from miscellaneous fees for services (i.e., fees and other income) and nonoperating sources (i.e., interest and investment income); and
- 0.7%, or \$0.6 million, is from various other government grants.

**Revenue Source Comparison**

Years ended June 30, 2015 and 2014

(In millions)



The graph above depicts sources of Authority’s revenue by funding providers and allows the reader to review changes in the level of funding from the Authority’s primary funding providers, HUD and the City. The most significant change in revenue by provider was a \$2.9 million increase in City local funding, (from \$5.4 million to \$8.3 million). HUD funding also increased by \$1.5 million, (from \$46.5 million to \$48.0 million). The largest decrease in revenue occurred in Other Operating Revenue. Other Operating Revenue decreased by \$2.8 million, (from \$5.3 million to \$2.5 million). Non-operating revenue and Capital Contributions from LP’s also decreased by \$0.9 million, (from \$2.6 million to \$1.7 million). Discussion of the significant changes that contributed to the total \$1.2 million increase in revenue is as follows:

- The largest increase in revenue was from City local funding to Special City Projects of \$2.9 million (from \$5.4 to \$8.3 million) related to new acquisitions. There was also an increase in subsidies received directly

## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

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from HUD of \$1.5 million (from \$46.5 million to \$48.0 million). Of the \$1.5 million increase, \$1.2 million was from HCV HAP subsidy and \$0.3 million was from Federal Housing operating subsidy.

- The largest decrease for \$2.8 million was in other operating revenue (from \$5.3 million to \$2.5 million). Gains on Disposal of Assets Held for Sale were included with Other Operating Revenue in FY2014. There were no corresponding gains in FY2015, which resulted in a \$1.0 million decrease in Other Operating Revenue for FY2015. Also, a decrease in Hampton Roads Ventures of \$1.5 million and a decrease in Partrea I, LP of \$0.3 million contributed to the decrease in other operating revenue in FY2015.
- The Authority also experienced an additional decrease of \$0.9 million in non-operating revenue and capital contributions from limited partners (from \$2.6 million to \$1.7 million).
- Other miscellaneous increases and decreases to revenue consisted of:
  - Tenant revenue increased by \$0.4 million.
  - Other governmental grants increased by \$0.2 million.
  - HUD funding via the City decreased by \$0.1 million.

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### *Expenses*

Table 4 provides a comparison of the Authority's operating and nonoperating expenses for 2015 and 2014 and shows that total expenses, losses, and distributions increased 6% or \$4.5 million (\$85.8 million compared to \$81.3 million).

**Table 4**  
Summary Comparison of Operating and Nonoperating Expenses  
Years ended June 30, 2015 and 2014  
(In millions)

Description	2015	2014	Change	Percentage change
Operating expenses:				
Administrative	\$ 13.6	14.6	(1.0)	(6.8)%
Housing assistance payments (HAP)	24.4	24.1	0.3	1.2
Extraordinary maintenance	6.1	2.2	3.9	177.3
Maintenance – routine	11.4	10.3	1.1	10.7
Depreciation and amortization	8.7	8.9	(0.2)	(2.2)
Utilities	9.7	9.6	0.1	1.0
General	7.0	7.3	(0.3)	(4.1)
Tenant services	1.8	2.2	(0.4)	(18.2)
Protective services	1.1	1.3	(0.2)	(15.4)
Loss on disposal of assets held for sale	1.1	—	1.1	100.0
Total operating expenses	84.9	80.5	4.4	5.5
Nonoperating expenses:				
Interest expense	0.8	0.8	—	—
Capital distributions to limited partners	0.1	—	0.1	100.0
Total expenses	\$ 85.8	81.3	4.5	5.5%

The most significant increases in expenses were a \$3.9 million increase in extraordinary maintenance (from \$2.2 million to \$6.1 million) due primarily to an increase in Special City Projects acquisitions; a \$1.1 million increase in routine maintenance (from \$10.3 million to \$11.4 million); and a \$1.1 million increase from Loss on Disposal of Assets Held for Sale (from \$0.0 million to \$1.1 million).

There was an offsetting \$1.0 million decrease in administrative expenses (from \$14.6 million to \$13.6 million), due to an adjustment related to recording the new VRS pension expense requirement in FY2015.

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**Capital Assets**

The Authority's capital assets as of June 30, 2015 included land, buildings, improvements, construction in progress, and equipment totaling \$140.7 million (net of depreciation). A breakdown of the Authority's capital assets is shown in Table 5 below.

**Table 5**  
Composition of Capital Assets  
June 30, 2015 and 2014  
(In millions)

<b>Description</b>	<b>2015</b>	<b>2014</b>	<b>Change</b>	<b>Percentage change</b>
Nondepreciable assets:				
Land	\$ 24.8	24.8	—	—%
Construction in progress	8.5	6.1	2.4	39.3
Other capital assets:				
Buildings and building improvements	192.6	186.4	6.2	3.3
Improvements other than buildings	75.4	73.1	2.3	3.1
Equipment	8.0	8.4	(0.4)	(4.8)
Accumulated depreciation	(168.6)	(160.7)	(7.9)	4.9
Total	\$ 140.7	138.1	2.6	1.9%

76.8% of the Authority's net capital assets or \$108.0 million are associated with the assisted public housing units available for lease to low and moderate income residents or construction of communities for mixed income residents that include those eligible for public housing. Another 20.7%, or \$29.1 million, is invested in Authority-owned, nonassisted, multifamily, affordable housing units.

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The book value of net capital assets increased \$2.6 million during the current year (\$140.7 million in 2015 compared to \$138.1 million in 2014). Table 6 details the components of the change.

**Table 6**

Change in Capital Assets

Year ended June 30, 2015

(In millions)

	<b>Nondepreciable capital assets</b>	<b>Depreciable capital assets</b>	<b>Total</b>
July 1, 2014 beginning balance, net	\$ 30.9	107.2	138.1
Transfers	(8.5)	8.5	—
Purchases	10.9	0.7	11.6
Depreciation	—	(7.9)	(7.9)
Retirements, net	—	(1.1)	(1.1)
June 30, 2015 ending balance, net	\$ <u>33.3</u>	<u>107.4</u>	<u>140.7</u>

Major capital asset events during the current fiscal year include the following:

- Construction in progress totaling \$8.5 million, primarily capital improvements in our public housing communities, was completed and placed in service.
- Purchases for the year totaled \$11.6 million, and consisted primarily of \$5.3 million for final construction of the Cottage Bridge Apartments, and \$5.0 million for Capital Fund improvements of public housing communities.
- \$5.0 million was expended to make improvements in each of our public housing communities including the following:
  - \$2,100,000 for site and building improvements at Grandy Village Townhomes.
  - \$383,317 for a boiler and electrical distribution improvements at Young Terrace Apartments.
  - \$631,938 for cathodic protection and electrical distribution improvements at Tidewater Gardens Apartments.
  - \$413,660 for site and building access modifications and engineering at Calvert Square Apartments.
  - \$108,673 for architect and engineering at Partrea Apartments.
  - \$721,901 for interior, exterior improvements and architect and engineering at Bobbitt Apartments.
  - \$167,762 for interior improvements and architect and engineering at Sykes Apartments.
  - \$112,000 for site development at Broad Creek Phase V.
  - \$150,255 for architect and engineering at Grandy Phase V.

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- \$19,366 for windows at scattered sites.
- \$237,573 for architect and engineering and site access at Grandy Village.
- \$43,144 for architect and engineering at Diggs Town Apartments
- \$172,647 was invested in equipment used by our Central Maintenance Shops including 3 trucks, 3 cars, 1 vehicle lift, 4 mowers, and 2 snow plows.
- \$725,790 of purchases had not been paid at June 30, 2015 and, therefore, is included in accounts payable at year-end.
- \$5,522,583 was expended for construction in progress at one of our component units, Partrea I Senior development.

**Long-Term Debt**

The Authority's June 30, 2015 statement of fund net position reflects total debt outstanding of \$19.7 million (excluding vested compensated absences). Of this amount, \$0.7 million of debt for the Granby Office building is backed by the full faith and credit of the Authority. The remainder of the Authority's debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds), secured by the associated project property or debt backed by other governmental entities.

A summary of the Authority's outstanding debt is presented in Table 7.

**Table 7**

Change in Long-Term Debt Summary

Year ended June 30, 2015

Description	Amounts payable at June 30, 2014	Additions	Retirements and reductions	Amounts payable at June 30, 2015	Future debt service commitment
Granby Office Building	\$ 895,696	—	199,104	696,592	The Authority
Park Terrace	372,117	—	121,039	251,078	Project revenue
Oakmont North	2,000,000	—	240,000	1,760,000	Revenue bond
Partrea I, LP - AHP Loan	926,782	—	—	926,782	Project revenue
Partrea I, LP - TowneBank Loan	—	5,858,428	—	5,858,428	Project revenue
Mission College I	10,279,891	—	79,490	10,200,401	Project revenue
Total bank financing	\$ 14,474,486	5,858,428	639,633	19,693,281	

Observations of outstanding debt balances are as follows:

- Debt reductions totaling \$0.6 million, related to scheduled payments.
- Debt additions totaling \$5.9 million, related to a new Partrea I, LP, loan with TownBank.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

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**Other Economic Factors and Next Year’s Budget**

***Economic Factors***

NRHA continues to face uncertainties about the subsidized funding levels for its assisted housing programs. Some uncertainties have an immediate impact; others will be felt over the next couple of years.

Like all federal agencies, the Authority is facing the looming impact of sequestration; on January 1, 2013, automatic across-the-board funding cuts went into effect. The cuts in the first year were approximately \$100 billion government-wide and they continue for another eight years. Sequestration cuts of \$60 billion or 60% come from nondefense programs and amounts to funding cuts of over 8.0% (on top of cuts already made and highlighted below) to NRHA federally funded programs – Public Housing, Capital Fund Program, Housing Choice Voucher HAP funding, Housing Choice Voucher Admin Funding, CDBG program, and Home program (70.0% of the Authority’s funding). This projection assumes Congress and the Administration do not come up with an agreement to fix the problem between now and when funding is determined.

For calendar year 2015, the administration is funding public housing authorities at 85.4% of their eligibility under HUD’s Public Housing program’s operating formula.

PUBLIC HOUSING PROGRAM  
In Millions

<b>Calendar year</b>	<b>Percentage of full eligibility awarded</b>	<b>Formula amount at 100%</b>	<b>Actual funded amount</b>	<b>Over (under) calculated funding</b>	<b>Change vs. Prior year</b>
CY 2015	85.4%	\$ 17,301,775	14,768,795	(2,532,980)	3,972
CY 2014	88.1	16,760,807	14,764,823	(1,995,984)	685,888
CY 2013	82.0	17,169,483	14,078,935	(3,090,548)	(1,899,093)
CY 2012	93.0	17,172,071	15,978,028	(1,194,043)	563,151
CY 2011	100.0	15,414,877	15,414,877	—	(1,026,637)
CY 2010	103.0	15,962,624	16,441,514	478,890	(160,053)
CY 2009	88.4	18,775,846	16,601,567	(2,174,279)	2,342,569
CY 2008	89.0	16,028,554	14,258,998	(1,769,556)	(133,438)
CY 2007	83.4	17,257,117	14,392,436	(2,864,681)	(247,518)
CY 2006	85.5	17,122,753	14,639,954	(2,482,799)	374,365

In 2014 and 2013, the funding level was 88.1% and 82.0% of funding eligibility; rarely do agencies receive full operating funding – calendar years 2011 (100.0%), 2010 (103.0%), and not depicted in chart, 2002 (100.0%). The dollar amounts funded for this program have been flat, with an occasional bump (\$14.8 million in CY 2014, \$14.1 million in CY 2013, \$16.0 million in CY 2012, and \$15.4 million in CY 2011) even though the cost of operations continues to rise. The rental income that complements the funding of this program has been flat over this time period.

The Capital Fund Program, which addresses the capital needs of the public housing units, has experienced a steady decline or flat funding level (until CY 2014) with CY 2013 funding representing the lowest level of funding in program history – \$5.5 million in CY 2011, \$4.9 million in CY 2012, and \$4.7 million in CY 2013.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

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**CAPITAL FUND PROGRAM**  
In Millions

<u>Award year</u>	<u>Actual funded amount</u>	<u>Change vs. Prior year</u>	
2015	\$ 6.2	0.1	
2014	6.1	1.4	
2013	4.7	(0.2)	
2012	4.9	(0.6)	
2011	5.5	(1.0)	
2010	6.5	—	
2009	6.5	—	Plus \$9.2 ARRA
2008	6.5	0.4	
2007	6.1	—	
2006	6.1	(1.1)	

Although we saw an increase of funding in CY 2014 and CY2015 to \$6.1 million and \$6.2 million, respectively, we expect the downward trend to resume in future years.

The Housing Choice Voucher (HCV) program has provided adequate funding to cover housing assistance payments to participants each year until CY 2013; for 2013, HUD required the use of reserves to cover the projected cost of these payments and systematically reduced new funding to ensure these reserves were used as well as the reduction of service level. In CY 2015, HUD provided funding at a 101.25% proration factor based on the prior year's HAP expenses.

**HOUSING CHOICE VOUCHER PROGRAM**

<u>Calendar year</u>	<u>HCV HAP Amount</u>	<u>Change vs. Prior year</u>	<u>HCV Adm. fee amount</u>	<u>Change vs. Prior year</u>	<u>Percentage of full eligibility awarded</u>
CY2015	\$ 24,363,130	(49,208)	1,804,319	(20,758)	76.5%
CY2014	24,412,338	419,351	1,825,077	138,409	77.0
CY2013	23,992,987	2,228,230	1,686,668	(148,825)	69.0
CY2012	21,764,757	(91,043)	1,835,493	(10,150)	82.0
CY2011	21,855,800	598,016	1,845,643	29,252	92.0
CY2010	21,257,784	—	1,816,391	—	95.0

Although the administrative funding for the administration of the HCV program has remained nearly level for years, the percent of full eligibility awarded has been on a steady decrease – 95.0% of eligible funding was provided in CY 2010, 92.0% of eligible funding was provided in CY 2011, 82.0% of eligible funding was provided in CY 2012, and 69.0% of eligible funding was provided in CY 2013. Despite the decrease in the percentages of eligibility funding, actual funding amounts received from HUD have remained stable due to the increase of units leased over the years – units leased increased from 2,445 in CY 2010 to 2,740 in CY 2014.

In CY 2015, HUD provided 76.5% of eligible funding. To date, no appropriation level has been communicated for calendar year 2016; thus, NRHA has no final information on funding for the next 18 months.

## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

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Based on HUD's discussions about future funding levels, the Authority is anticipating, at best: a continuation of the current drastic reductions in funding levels in our public housing program subsidy, administrative funding for the housing choice voucher programs, and the capital fund program funding level. To survive fiscal year 2016 and the impact of sequestration, the Authority has committed to the use of \$4.0 million in reserves to meet operational needs.

NRHA's neighborhood development programs rely heavily on federal grant funding provided through a subrecipient relationship with the City. The economic recession at the federal, state, and local levels continues to be impacted by declining revenues and increases in cost of doing business. As recipients of those funding sources, NRHA faces the same challenges in declining revenues. Also, recent trends in grant funds being diverted to public service agencies for community initiatives have resulted in further reductions of grants contracted to NRHA. Federal appropriation for CDBG is lower than it's ever been since program inception in 1975. In fiscal year 2015, the City's entitlement was \$3.9 million, NRHA's contract was 55% or \$2.1 million; in fiscal year 2014, the City's entitlement was \$4.0 million, NRHA's contract was 62.8% or \$2.5 million; in fiscal year 2013, the City's entitlement was \$3.9 million, NRHA's contract was 66.7% or \$2.6 million; in fiscal year 2012 the City's entitlement was \$4.7 million, NRHA's contract was 70.2% or \$3.3 million and in fiscal year 2011, the City's entitlement was \$5.6 million, NRHA's contract was 70% or \$3.9 million.

The City's local funding to NRHA through their general revenue bond issuance is reaching their cap, which impacts their ability to fund projects throughout the City.

For fiscal year 2016, NRHA has applied for \$5 million in federal grants through the City's application process for CDBG (\$4.2 million) and HOME (\$0.8 million) funds. We do not anticipate maintaining the fiscal year 2015 funding levels for neighborhood programs. Other grants are being pursued to offset any revenues that may not materialize.

Other economic factors that may have an impact on spending or meeting objectives now and in the future are: new construction slowdown, housing price declines, and more restrictive lending practices by banks and other financial institutions. Also, changes in eminent domain laws will continue to affect how we acquire property.

These challenges in funding our programs will be monitored closely to determine the precise impact on NRHA and its operations. We will continue to make appropriate adjustments and to be innovative in searching out new funding sources and new partners to achieve our mission. Approximately 70.0% of the Authority's revenues come from federal, state, or city governments. The Authority's 2016 operating and capital budget is \$83.2 million, representing a decrease of 1.6% from the previous fiscal year.

### **Contacting Authority Management**

This financial report is designed to provide the citizens of the City, taxpayers, customers, investors, and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Chief Financial Officer, Norfolk Redevelopment and Housing Authority, 201 Granby Street, Norfolk, Virginia 23510 or visit our Web site at [www.nrha.norfolk.va.us](http://www.nrha.norfolk.va.us).

## **BASIC FINANCIAL STATEMENTS**

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## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

## Statement of Fund Net Position

June 30, 2015

Assets	Primary government	Component unit NCCCC	Component unit AELP	Total
<b>Current assets:</b>				
Cash and cash equivalents (note 2)	\$ 46,897,151	30,836	163,859	47,091,846
Cash with fiscal agents (note 2)	1,860,833	—	—	1,860,833
Restricted cash and cash equivalents (note 2)	6,405,142	124,006	158,360	6,687,508
<b>Receivables:</b>				
Due from HUD	1,030,722	—	—	1,030,722
Due from City of Norfolk	1,979,478	—	—	1,979,478
Tenants rent, net	132,727	—	40,798	173,525
Notes, net (note 3)	60,394	1,820,000	—	1,880,394
Interest	8,340	90,066	—	98,406
Other, net	173,930	—	—	173,930
Total receivables, net	3,385,591	1,910,066	40,798	5,336,455
Inventories, net	513,046	—	—	513,046
Assets held for sale, restricted	10,641,959	—	—	10,641,959
Prepaid expenses and other assets	189,303	—	6,439	195,742
Total current assets	69,893,025	2,064,908	369,456	72,327,389
<b>Noncurrent assets:</b>				
<b>Capital assets:</b>				
Land	24,799,115	—	1,000,003	25,799,118
Buildings, improvements, and equipment	275,940,039	—	11,743,101	287,683,140
Construction in progress	8,539,836	—	—	8,539,836
Less accumulated depreciation	(168,586,325)	—	(302,089)	(168,888,414)
Capital assets, net (note 4)	140,692,665	—	12,441,015	153,133,680
Notes receivable, net (note 3)	28,289,323	2,655,000	—	30,944,323
Interest receivable	11,752,835	—	—	11,752,835
Other noncurrent assets	747,283	—	185,076	932,359
Total noncurrent assets	181,482,106	2,655,000	12,626,091	196,763,197
Total assets	251,375,131	4,719,908	12,995,547	269,090,586
<b>Deferred Outflows of Resources</b>				
Deferred pension contributions (note 6)	1,858,138	—	—	1,858,138
	\$ 253,233,269	4,719,908	12,995,547	270,948,724
<b>Liabilities</b>				
<b>Current liabilities:</b>				
Accounts payable	\$ 1,110,987	13,000	37,666	1,161,653
Accrued salaries and benefits	131,911	—	—	131,911
Accrued compensated absences (note 12)	141,734	—	—	141,734
Due to HUD and the City of Norfolk	666,444	—	75,482	741,926
Tenant security deposits	954,712	—	—	954,712
Unearned revenue	260,179	—	—	260,179
Bonds, notes, and loans payable (note 5)	689,087	1,820,000	23,181	2,532,268
Other current liabilities	3,188,818	40,950	14,459	3,244,227
Total current liabilities	7,143,872	1,873,950	150,788	9,168,610
<b>Noncurrent liabilities:</b>				
Bonds, notes, and loans payable (note 5)	19,004,194	2,680,831	5,489,754	27,174,779
Accrued compensated absences (note 12)	1,268,355	—	—	1,268,355
Net pension liability (note 6)	15,769,953	—	—	15,769,953
Noncurrent liabilities – other	17,103,382	—	249,645	17,353,027
Total noncurrent liabilities	53,145,884	2,680,831	5,739,399	61,566,114
Total liabilities	60,289,756	4,554,781	5,890,187	70,734,724
<b>Deferred Inflows of Resources</b>				
Net difference between projected and actual earnings on pension plan investments (note 6)	4,992,124	—	—	4,992,124
<b>Fund Net Position</b>				
Net investment in capital assets	127,784,594	—	6,928,080	134,712,674
Restricted fund net position	14,852,988	124,006	158,360	15,135,354
Unrestricted fund net position	45,313,807	41,121	18,920	45,373,848
Total fund net position	187,951,389	165,127	7,105,360	195,221,876
	\$ 253,233,269	4,719,908	12,995,547	270,948,724

See accompanying notes to basic financial statements.

## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

## Statement of Revenues, Expenses, and Changes in Fund Net Position

Year ended June 30, 2015

	<u>Primary government</u>	<u>Component unit NCCCC</u>	<u>Component unit AELP</u>	<u>Total</u>
Operating revenues:				
Tenant revenues	\$ 20,320,428	—	556,172	20,876,600
Government operating grants	54,961,189	—	—	54,961,189
Other revenue, net	2,484,618	44,703	—	2,529,321
Total operating revenues	<u>77,766,235</u>	<u>44,703</u>	<u>556,172</u>	<u>78,367,110</u>
Operating expenses:				
Administrative	13,644,837	29,935	21,642	13,696,414
Tenant services	1,771,837	—	—	1,771,837
Utilities	9,682,455	—	—	9,682,455
Maintenance	11,349,366	—	—	11,349,366
Protective services	1,124,644	—	—	1,124,644
General	7,015,212	—	92,997	7,108,209
Extraordinary maintenance	6,061,971	—	—	6,061,971
Housing assistance payments (HAP)	24,411,958	—	—	24,411,958
Depreciation and amortization (note 4)	8,716,383	—	324,531	9,040,914
Loss on sale of assets held for sale	1,120,184	—	—	1,120,184
Total operating expenses	<u>84,898,847</u>	<u>29,935</u>	<u>439,170</u>	<u>85,367,952</u>
Operating income (loss)	<u>(7,132,612)</u>	<u>14,768</u>	<u>117,002</u>	<u>(7,000,842)</u>
Nonoperating revenues (expenses):				
Interest and investment revenue	1,656,111	241,388	—	1,897,499
Gain on disposal of capital assets (note 4)	46,049	—	—	46,049
Interest expense	(809,678)	(277,636)	(252,107)	(1,339,421)
Total nonoperating revenue (expense), net	<u>892,482</u>	<u>(36,248)</u>	<u>(252,107)</u>	<u>604,127</u>
Loss before capital grants and capital contributions from (distributions to) limited partners	<u>(6,240,130)</u>	<u>(21,480)</u>	<u>(135,105)</u>	<u>(6,396,715)</u>
Government capital grants	4,950,935	—	—	4,950,935
Capital contributions from (distributions to) limited partners	(56,469)	—	2,153,499	2,097,030
Change in fund net position	<u>(1,345,664)</u>	<u>(21,480)</u>	<u>2,018,394</u>	<u>651,250</u>
Total fund net position – beginning	209,049,436	186,607	5,086,966	214,323,009
Opening adjustment of net position (note 1)	<u>(19,752,383)</u>	<u>—</u>	<u>—</u>	<u>(19,752,383)</u>
Total fund net position – ending	<u>\$ 187,951,389</u>	<u>165,127</u>	<u>7,105,360</u>	<u>195,221,876</u>

See accompanying notes to basic financial statements.

NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

Statement of Cash Flows – Primary Government

Year ended June 30, 2015

Cash flows from operating activities:	
Cash receipts from customers	\$ 18,563,730
Cash receipts from operating grants	55,913,230
Other operating cash receipts	2,638,161
Cash payments to employees for services	(19,512,106)
Cash payments to suppliers of goods and services	(22,856,890)
Other operating cash payments	(6,061,971)
Cash payments to landlords – HAP	(24,411,958)
Net cash provided by operating activities	<u>4,272,196</u>
Cash flows from capital and related financing activities:	
Proceeds from disposal of capital assets	327,055
Purchases of capital assets	(12,320,405)
Capital grants received	5,102,108
Principal payments on debt	(639,633)
Interest payments on debt	(809,483)
Net cash used in capital and related financing activities	<u>(8,340,358)</u>
Cash flows from noncapital financing activities:	
Proceeds from issuance of debt	<u>5,858,428</u>
Net cash provided by noncapital financing activities	<u>5,858,428</u>
Cash flows from investing activities:	
Sales of investments	15,303
Issuance of notes receivable	(406,661)
Principal receipts on notes receivable	535,214
Interest received	168,779
Capital distributions to limited partners	(56,469)
Net cash provided by investing activities	<u>256,166</u>
Net increase in cash and cash equivalents	2,046,432
Cash and cash equivalents at beginning of year	<u>53,116,694</u>
Cash and cash equivalents at end of year	<u>\$ 55,163,126</u>
Reconciliation to statement of fund net position of primary government:	
Current unrestricted cash and cash equivalents	\$ 46,897,151
Current cash with fiscal agents	1,860,833
Restricted cash and cash equivalents	<u>6,405,142</u>
Cash and cash equivalents	<u>\$ 55,163,126</u>

See accompanying notes to basic financial statements.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Statement of Cash Flows – Primary Government

Year ended June 30, 2015

Reconciliation of operating loss to net cash provided by operating activities:	
Operating loss	\$ (7,132,612)
Adjustments to reconcile operating loss to net cash provided by operating activities:	
Depreciation and amortization expense	8,716,383
Bad debt expense	224,185
Loss on disposal of assets held for sale	1,120,184
Changes in assets and liabilities:	
Change in receivables due from HUD	219,943
Change in receivables due from City of Norfolk and other governments	693,166
Change in receivables from tenants rent, net	(212,454)
Change in receivables from other, net	(93,068)
Change in inventories, net	603,260
Change in assets held for sale	429,734
Change in prepaid expenses and other assets	186,095
Change in current and noncurrent notes receivable	1,920
Change in other noncurrent assets	(35,098)
Change in accounts payable	103,205
Change in accrued salaries and benefits	56,706
Change in accrued compensated absences	10,519
Change in due to the City of Norfolk and other governments	(127,744)
Change in tenant security deposits	(30,899)
Change in unearned revenue	(109,538)
Change in net pension liability	(848,444)
Change in other current and noncurrent liabilities	496,753
Net cash provided by operating activities	\$ 4,272,196

Supplementary disclosures of noncash transactions:

The Authority forgave notes receivable under the Hope VI Program in the amount of \$273,458, under the HOME program in the amount of \$1,248,967, and under the Rehabilitation revolving loan program in the amount of \$88,743

The Authority had net decreases of \$725,790 in accounts payable and \$47,346 in other current liabilities related to the purchases of capital assets.

See accompanying notes to basic financial statements.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

**(1) Summary of Significant Accounting Policies**

The Norfolk Redevelopment and Housing Authority (the Authority or NRHA) was created by the City of Norfolk (the City), a related organization, on July 30, 1940 under the provisions of the United States Housing Act of 1937. As a chartered political subdivision of the Commonwealth of Virginia, the Authority provides subsidized public housing and administers redevelopment and conservation projects within the City in accordance with state and federal legislation. The seven-member board of commissioners (the Board) is appointed by Norfolk's City Council for staggered four-year terms. The Board, in turn, elects a chairman and appoints an executive director to administer the affairs of the Authority.

The Authority's operations and relationship with the federal government are governed by contracts allowing the Authority to construct, own, and operate public housing facilities, as well as make housing assistance payments (HAP) for eligible individuals and families. The Board authorizes these contracts with the U.S. Department of Housing and Urban Development (HUD) pursuant to the latter agency's regulations and statutory authorizations.

The accompanying financial statements of the Authority have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as specified by the Governmental Accounting Standards Board (GASB). The Authority's significant accounting policies are described below.

**(a) The Financial Reporting Entity**

The financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the appointed officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's governing board and: a) it is able to impose its will on that organization; or b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The primary government may also be financially accountable if an organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

**Component Units**

The accompanying financial statements present the Authority and its blended and discrete component units, Mission College Apartments, L.P. (MCA), NRHA Mission College I, L.P. (MC1), Norfolk Community College Campus Corporation (NCCCC), NRHA Arts Education, L.P., (AELP) Norfolk One, L.P. (NOLP), Hampton Roads Ventures, L.L.C. (HRV), NRHA Partrea, L.P., and NRHA Grandy Village, L.P. (GVLP). The financial data of the component units is included in the Authority's reporting entity because of the significance of their operational or financial relationships with the Authority.

NCCCC and AELP are discretely presented component units. Discretely presented component units are entities that are legally separate from the Authority, but for which the Authority is financially accountable, or whose relationships with the Authority are such that exclusion would cause the

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

## Notes to Basic Financial Statements

June 30, 2015

Authority's basic financial statements to be misleading or incomplete. The component units are reported in separate columns in the financial statements to emphasize that they are legally separate from the Authority. NCCCC and AELP have December 31 year-ends.

NCCCC, a nonstock corporation, was organized for charitable and educational purposes, including developing and maintaining a public educational facility. The Authority appoints the members of NCCCC and guarantees the payment of certain revenue bonds. Separate audited financial statements are available for NCCCC.

AELP, a Virginia limited partnership, was formed June 13, 2012, to acquire, renovate, and operate the historic Monroe Building located in Norfolk, Virginia. NRHA Monroe GP, LLC is the sole 0.01% general partner in the partnership. On December 18, 2013, the Community Historic Credit Fund VII, LLC purchased the 99.99% limited partnership from NRHA.

The financial information of NOLP, MCA, MC1, GVLP, NRHA Partrea L.P., and HRV is blended with the primary government's financial information. A blended component unit is so closely related to the primary government that its funds appear as if they are integral parts of the primary government. Generally, a reader of financial statements cannot distinguish between a fund of the primary government and a blended component unit without studying the notes to basic financial statements. These six component units have a December 31 year-end.

MCA, a Virginia limited partnership, was formed to develop and operate a low-income housing project located in Norfolk, Virginia. On December 31, 2006, the Authority purchased the 99% limited partnership interest from an unrelated third party and assigned its previously existing 1% general partnership interest to HRVI. HRVI is the only general partner in the partnership. NRHA owns a 99.9999% interest in HRVI and, therefore, is responsible for all business decisions of MCA. Additionally, per the partnership agreement, the Authority is required to fund all deficits of MCA, when necessary. Separate audited financial statements are not available for MCA. On December 28, 2007, MCA sold 100% of its capital assets to MC1.

MC1, a Virginia limited partnership, was formed to acquire, redevelop, and operate a low-income housing project located in Norfolk, Virginia. NRHA Mission College 1, LLC is a 0.01% general partner, Hudson Mission College, LLC is a 99.98% limited partner, and Hudson SLP, LLC is a 0.01% special limited partner. NRHA Mission College 1, LLC is the only general partner in the partnership. The Authority owns a 79% interest in NRHA Mission College 1, LLC and is, therefore, responsible for all business decisions. On December 28, 2007, MC1 purchased 100% of the capital assets of MCA.

NOLP, a Virginia limited partnership, was formed to develop and operate a low-income public housing complex for the elderly, which is located in Norfolk, Virginia. The Authority is the sole general partner in the partnership. The Authority is also the managing agent for the partnership. NOLP is an intricate part of the daily operation of the Authority; as the two entities share personnel for daily operations and administrative support, they serve the same clientele, and also share in subsidy funding received from HUD under a single annual contributions contract (ACC). The Authority is not only responsible for all day-to-day business decisions of NOLP, but is also responsible for funding any operating deficits via an operating loan that will not bear interest and is nonrecourse to the other partners. Fees to the

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

Authority are limited to reimbursement for actual costs incurred for the management of the complex, unless there is an operating surplus in which case the Authority will receive an oversight fee. Any excess subsidy the Authority provided to NOLP must be returned to the Authority.

HRV, a Virginia limited liability company, was formed on May 1, 2003. HRV is a qualified community development entity that holds new market tax credit allocation authority to be used for investment in qualified active low-income community businesses. The Authority has a 99.9999% membership interest, and Community Development Corporation (CDC) has a 0.0001% interest.

GVLP, a Virginia limited partnership, was formed March 13, 2007 to acquire, construct, revitalize, and operate a low-income public housing complex, which is located in Norfolk, Virginia. NRHA Grandy Village 1, LLC is the sole general partner in the partnership. NRHA has a 79% ownership interest in NRHA Grandy Village 1, LLC and is, therefore, responsible for all business decisions. The Authority is also the managing agent for the partnership. GVLP is an intricate part of the daily operation of the Authority; as the two entities share personnel for daily operations and administrative support, they serve the same clientele, and also share in subsidy funding received from HUD under a single ACC. The Authority is not only responsible for all day-to-day business decisions of GVLP, but is also responsible for funding any operating deficits via an operating loan that will not bear interest and is nonrecourse to the other partners.

NRHA Partrea, L.P., a Virginia limited partnership, was formed on March 4, 2011, to construct, operate, and lease a 47-unit project-based voucher Apartment Complex located in Norfolk, Virginia. NRHA Partrea I, LLC is the sole general partner in the partnership. NRHA has a majority interest in NRHA Partrea I, LLC, and is, therefore, responsible for all business decisions. The Authority is also the managing agent for the partnership. NRHA Partrea, L.P. is an intricate part of the daily operation of the Authority; as the two entities share personnel for daily operations and administrative support, they serve the same clientele, and also share in subsidy funding received from HUD.

**(b) *Basis of Accounting and Measurement Focus***

The Authority's basic financial statements are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations of these activities are included on the statement of fund net position. The Authority's statement of revenues, expenses, and changes in fund net position presents increases (e.g., revenues) and decreases (e.g., expenses) in fund net position.

The statement of fund net position and revenues, expenses, and changes in fund net position of the Authority is presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized when earned and expenses are recorded when liabilities are incurred without regard to receipt or disbursement of cash. The Authority distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Authority's principal ongoing operations. The principal operating revenues of the Authority are rental revenue, charges for services, and intergovernmental operating grants. Operating expenses for the Authority include the cost of services,

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

administrative expenses, HAP, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**(c) Revenue Recognition**

Tenant revenues are recognized as rentals become due. Rental payments received in advance, if any, are reported as unearned revenue until earned.

The Authority has entered into ACCs with HUD to develop, manage, and own public housing projects and to administer the federal Section 8 housing programs, whereby monthly HAP are made to landlords on behalf of eligible tenants.

Except as discussed in the following paragraph, intergovernmental revenues are recognized in the period in which all grant requirements are satisfied, which is typically when the Authority has expended the funds on allowable costs. Grant funds received in advance of satisfying all requirements are recorded as unearned revenue.

Revenues from the HUD Housing Choice Voucher (HCV) program are recognized, based on the current year's appropriation from HUD, rather than the methodology discussed in the above paragraph, in accordance with HUD requirements.

**(d) Cash and Cash Equivalents, Cash with Fiscal Agents, and Investments**

Cash equivalents and investments are stated at fair value. Investments are held in certificates of deposit, U.S. government securities, commercial paper, and repurchase agreements, as authorized by the Code of Virginia, Sections 2.2-4501 through 2.2-4512. The Authority's investments in U.S. government securities and commercial paper are valued at amortized cost as they have maturity dates of less than one year. All of the Authority's other investments are short term in nature such that cost and fair value are the same. Securities are held in safekeeping by the respective financial institutions. Repurchase agreements are collateralized by securities at market value sufficient to cover the face values of the investments.

For purposes of the accompanying statement of cash flows, all highly liquid investments and certificates of deposit with original maturities of three months or less from date of purchase are considered to be cash equivalents.

A portion of cash that is held by agents of the Authority is reported separately as cash with fiscal agents. There are no restrictions on the use of these funds.

**(e) Inventories, net**

Inventories of the Authority are valued at average cost. This inventory consists of expendable materials and supplies. The cost is expensed when the materials and supplies are used (consumption method of accounting).

NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

Notes to Basic Financial Statements

June 30, 2015

(f) *Restricted Cash and Cash Equivalents*

A certain portion of cash and cash equivalents is reported in a separate restricted asset account on the accompanying statement of fund net position because the use of these amounts is governed by revenue bond indenture provisions or a regulatory agreement.

(g) *Assets Held for Sale and Extraordinary Maintenance*

Assets held for sale are stated at acquisition cost plus improvements, but not in excess of net realizable value. Properties that the Authority intends to donate to the City or others are stated at a net realizable value of \$0, as the Authority does not expect to recover any of the cost of the property. Proceeds received from sales of these properties are required to be remitted to either the City or the federal government and, with the approval of the grantors, can be reprogrammed by the Authority or be used to reduce outstanding indebtedness. Consequently, as a result of this restriction, fund net position associated with the above assets are considered restricted in the accompanying financial statements.

Extraordinary maintenance expenses include losses incurred to record assets held for sale at net realizable value and capital outlays with an acquisition cost less than \$5,000.

(h) *Capital Assets*

Capital outlays are recorded as assets in the financial statements if the acquisition cost is greater than \$5,000. Capital outlays of the Authority are recorded as capital assets and depreciated over their estimated useful lives on a straight-line basis. All capital assets are valued at historical cost. Donated capital assets are valued at their estimated fair market value on the date donated.

Maintenance, repairs, and minor equipment are expensed when incurred. Amounts that materially change capacities or extend useful lives are capitalized. Upon sale or retirement of land, buildings, improvements, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the statement of revenues, expenses, and changes in fund net position.

Depreciation of capital assets is calculated on the straight-line basis over the following estimated useful lives:

Buildings and improvements	20 to 40 years
Equipment:	
Data processing equipment	3 to 5 years
Vehicles	3 to 7 years
Office furniture and equipment	3 to 5 years

(i) *Bond Premiums and Discounts*

Bond premiums and discounts are deferred and amortized over the terms of the related issues.

## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

Notes to Basic Financial Statements

June 30, 2015

**(j) *Compensated Absences***

Employees earn annual vacation leave at a rate ranging from 12 days per year, up to a maximum of 24 days per year after 31 years of service. There is no requirement that annual vacation leave be taken, but the maximum permissible accumulation is 36 days. At termination, employees are paid for any accumulated annual vacation leave. Employees also earn annual sick leave at the rate of one day each month. Employees hired prior to December 31, 1997 are paid for 30% of unused sick leave accumulated before that date, upon separation. The current and noncurrent portions of accumulated annual vacation leave and sick leave estimated to be paid upon separation are recorded in the Authority's basic financial statements.

**(k) *Income Taxes***

As a political subdivision of the state of Virginia, the Authority is exempt from federal and state income taxes.

**(l) *Use of Estimates***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Significant items subject to such estimates and assumptions include the carrying amount of assets held for sale, the carrying amount of donated capital assets, useful lives of depreciable capital assets, valuation of receivables, and obligations related to employee benefits. Actual results could differ from those estimates.

**(m) *Self-Insurance***

The Authority is covered by the City's self-insurance program commissioners' liability insurance. There are no limits set in this self-insurance program. All personal assets of the Board would be defended in civil actions arising from their duties. At June 30, 2015, there are no liabilities for unpaid claims.

**(n) *Other Postemployment Benefits***

The Authority provides postretirement health and dental care benefits, in accordance with the federal COBRA law, which requires the Authority to extend access to healthcare benefits for 18 months after termination to any employee participating in the health and dental plan. The Authority has elected to provide access to healthcare for retirees until age 65 or until they are eligible for Medicare. There are 17 retirees participating at 100% of their own cost. The Authority's regular healthcare provider underwrites the retiree's policies. GAAP requires the plan sponsor to record the actuarial cost (net of employee and retiree contributions) of the plan as an expense in its financial statements and then accrue a liability to the extent actual contributions are less than this actuarial required contribution. The shortfall for these benefits is recorded as a part of other liabilities.

NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

Notes to Basic Financial Statements

June 30, 2015

(o) *New Accounting Standards Adopted*

During the fiscal year ended June 30, 2015, the Authority adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68*. The objective of GASB Statement No. 68 is to (a) improve accounting and financial reporting by state and local governments for pensions and to (b) improve information provided by state and local governmental employers about financial support for pensions that is provided by other entities. The objective of GASB Statement No. 71 is to address an issue regarding application of the transition provisions of Statement No. 68 relating to amounts associated with contributions made to a defined benefit pension plan after the measurement date of the beginning net pension liability. As a result of the adoption of GASB Statement No. 68 and Statement No. 71, the Authority has recognized a liability equal to the net pension liability and related pension expense and deferred outflows of resources and deferred inflows of resources (note 6).

Total net position as of July 1, 2014 was adjusted as follows:

Total fund net position, as reported	\$ 209,049,436
Adoption of GASB Statement No. 68	<u>(19,752,383)</u>
Total fund net position, as adjusted	<u>\$ 189,297,053</u>

(p) *Pensions*

The Authority contributes to the Virginia Retirement System (VRS or the System), an agent multiple-employer public employee retirement system with separate cost-sharing pools for each locality, which acts as a common investment and administrative agent for political subdivisions in the Commonwealth of Virginia. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Authority’s Retirement Plan and the additions to/deductions from the Authority’s Retirement Plan’s net fiduciary position have been determined on the same basis as they were reported by the VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

(q) *Net Position*

Net position is categorized into three components as follows:

- *Net investment in capital assets* – This component of net position consists of capital assets, net of accumulated depreciation and amortization and is reduced by the outstanding balances of any bonds and notes payable or other borrowings that are attributable to the acquisition,

## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

Notes to Basic Financial Statements

June 30, 2015

construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component.

- *Restricted* – This component of net position consists of restrictions placed on net position as a result of external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the Authority’s policy to use restricted resources first and the unrestricted resources when they are needed.
- *Unrestricted* – This component consists of net position that does not meet the definition of “restricted” or “net investment in capital assets.”

### (2) Deposits and Investments

At June 30, 2015, the carrying value of the Authority’s deposits with banks and savings institutions was \$54,562,351 and the bank balance was \$57,019,036, which was either covered by Federal Depository Insurance Corporation (FDIC), collateralized in accordance with the Virginia Security for Public Deposits Act (the Act), or held in trust accounts. During 2015, there were no funds held in trust accounts with financial institutions that were not listed on the Virginia Department of the Treasury’s listing of qualified depositories.

#### (a) *Custodial Credit Risk*

Under the Act, banks holding public deposits in excess of the amounts insured by the FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. Savings institutions are required to collateralize 100% of deposits in excess of FDIC limits. If any member financial institution fails, the entire collateral becomes available to satisfy the claims of the Authority. If the value of the pool’s collateral is inadequate to cover a loss, additional amounts would be assessed on a pro rata basis to the members (banks and savings institutions) of the pool; therefore, these deposits are considered collateralized and as a result are considered insured. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loans.

In accordance with the Authority’s investment policy, temporary cash surpluses are invested in repurchase agreements and certificates of deposit. The repurchase agreements are then fully collateralized by the U.S. government and government agency securities pledged in the Authority’s name. The collateral would then be held by the pledging financial institution in its own name.

#### (b) *Concentration of Credit Risk*

The Code of Virginia has authorized the Authority to invest in certificates of deposit with national banks located within the Commonwealth of Virginia, obligations of the United States or its agencies, bankers’ acceptances, repurchase agreements, and “prime quality” commercial paper.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

(c) **Interest Rate Risk**

In accordance with its investment policy, the Authority manages its exposure to declines in fair value by investing operating funds in securities maturing in periods of up to one year, or a lesser period that coincides with expected disbursements. Investments of reserves not needed for operations are typically held to maturity.

A reconciliation of the carrying value of deposits as reported previously to amounts reported in the accompanying statement of fund net position for the primary government is as follows:

Deposits	\$ 54,562,351
Cash on hand	775
Letter of credit	600,000
	<u>\$ 55,163,126</u>

Per Exhibit A:	
Cash and cash equivalents	\$ 46,897,151
Cash with fiscal agents	1,860,833
Restricted cash and cash equivalents	6,405,142
	<u>\$ 55,163,126</u>

(d) **Foreign Currency Risk**

The Authority does not have any foreign investments. The Authority does not have cash held in foreign accounts or accounts denominated in a currency other than United States Dollar.

(e) **Component Unit**

**Norfolk Community College Campus Corporation**

**Credit Risk**

Financial instruments that potentially subject NCCCC to credit risk consist principally of cash and bond escrow funds. NCCCC places its cash with high credit quality financial institutions and balances may, at times, exceed the FDIC-insured limits. At December 31, 2014, NCCCC had \$30,836 in cash and \$124,006 invested in short-term money market instruments.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

**(3) Receivables**

The only receivables not expected to be collected within one year are the notes receivable. A summary of notes receivable at June 30, 2015, with specific payment terms, is as follows:

Notes receivable – HOME:

0% promissory notes receivable of the HOME program, due from local citizens on a deferred basis. The loans are made to qualifying homeowners and investors to make improvements to the property located in target neighborhoods in the City. The notes are secured by deeds of trust and are forgivable at varying rates provided that the borrower complies with the terms of the deed of trust. The notes are forgiven at different rates for homeowners than for investors, with investor forgiveness also depending upon the amount of the original note. The notes are fully reserved based on the history of forgiveness of the notes.

Allowance for doubtful accounts

\$	13,006,641
	<u>(13,006,641)</u>

\$	<u>—</u>
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0% promissory notes receivable of the Hope VI program, due from local citizens on a deferred basis. The loans are made to qualifying homeowners and investors to make improvements to the property located in target neighborhoods in the City. The notes are secured by deeds of trust and are forgivable at varying rates provided that the borrower complies with the terms of the deed of trust. The notes are forgiven at different rates for homeowners than for investors, with investor forgiveness also depending upon the amount of the original note. The notes are fully reserved based on the history of forgiveness of the notes.

Allowance for doubtful accounts

\$	1,003,982
	<u>(1,003,982)</u>

\$	<u>—</u>
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Promissory note receivable due from The Community Builders (TCB) Marshall Manor II LP. The funds were provided for the construction of 66 units of rental housing, of which 56 units are reserved for qualified low-income tenants on an ongoing basis. The note earns interest at 5.85%. Interest and principal shall be due in December 2044.

\$	3,885,753
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**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

Promissory note receivable due from TCB. The funds were provided for approved costs of the Marshall Manor II development. The note bears no interest, principal payments to be made from cash flow and/or net proceeds of TCB Marshall Manor II that TCB receives. There is no stated due date.	\$ 51,370
Promissory note receivable due from TCB Bowling Green II LP. The funds were provided for the construction of 43 units of rental housing, of which 34 units will be reserved for qualified low-income tenants. The note earns interest at 5.85%. Interest and principal shall be due in December 2044.	2,754,168
Promissory note receivable due from TCB Marshall Manor III LP. The funds were provided for the construction of 58 units of rental housing, of which 46 units will be reserved for qualified low-income tenants. The note earns interest at 5.85%. Interest and principal shall be due in December 2045.	2,470,485
Promissory note receivable due from TCB. The funds were provided for approved costs of the Marshall Manor III development. The note bears no interest, principal payments to be made from cash flow and/or net proceeds of TCB Marshall Manor III that TCB receives. There is no stated due date.	131,211
Promissory note receivable due from TCB Bowling Green III LP. The funds were provided for the construction of 45 units of rental housing, of which 35 units will be reserved for qualified low-income tenants. The note earns interest at 5.85%. Interest and principal shall be due in December 2045.	2,020,387
Promissory note receivable due from TCB Marshall Manor IV LP. The funds were provided for the construction of 38 units of rental housing, of which 38 units will be reserved for qualified low income tenants. The note earns interest at 5.85%. Interest and principal shall be due in December 2046.	1,368,552
Promissory note receivable due from TCB Marshall Manor IV LP. The funds were provided for the construction of 38 units of rental housing, of which 38 units will be reserved for qualified low income tenants. The note earns interest at 5.36%. Interest and principal shall be due in December 2046.	650,000
Promissory note receivable due from TCB Bowling Green IV LP. The funds were provided for the construction of 43 units of rental housing, of which 34 units will be reserved for qualified low income tenants. The note earns interest at 5.85%. Interest and principal shall be due in December 2046.	1,531,494
Promissory note receivable due from TCB Bowling Green IV LP. The funds were provided for the construction of 43 units of rental housing, of which 34 units will be reserved for qualified low income tenants. The note earns interest at 5.36%. Interest and principal shall be due in December 2046.	<u>650,000</u>
Total notes receivable – Hope VI	15,513,420

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

Working Fund – A 3.75% rate per annum promissory note due from local citizen in monthly installments of principal and interest. This loan was made to a local citizen to help purchase a home located in a targeted neighborhood. The note is secured by a deed of trust on the home.	\$ 38,232
Working Fund – 0% promissory notes receivable, due from a local citizen on a deferred basis to purchase a home located in a targeted neighborhood. The note is due when the signor vacates the residence or upon the homeowner’s death. The note is secured by a deed of trust on the home.	65,000
EDA Revolving Loan – Fixed rate 5% promissory notes receivable due from local businesses in monthly installments of principal and interest. The loans are made to qualifying businesses for capital improvements. An allowance of doubtful accounts of \$4,000 is recorded related to these notes.	102,375
Broad Creek – 0% promissory notes receivable, due from local citizens on a deferred basis to purchase homes located in a targeted neighborhood. The notes are secured by a deed of trust on the homes and are partially forgivable.	39,525
EOV Note Initiatives – 0% promissory note for the purchase of a residence. The note is due when the signor vacates the residence or upon the homeowner’s death. The note is secured by a deed of trust on the residence.	195,000
Program Income – 0% to 8% fixed rate promissory notes receivable due from local citizens and businesses on a deferred basis, forgivable basis, or in monthly installments of principal and interest. Program income consists of gap financing, demo in lieu of acquisition, and other notes. Gap financing is issued to qualifying person(s) to provide second deeds of trust for down payments and closing costs. Demo in lieu of acquisition is issued to qualifying person(s) in which the Authority incurs the cost of demolition and takes a note to be paid at a future date. Other notes are issued to nonprofit agencies for land the Authority has donated to the agency. The note becomes payable if the use of the property is not secured by low to moderate income residents for its affordability period.	87,451
Promissory notes receivable due from public housing tenants in monthly installments over time frames varying from one to fourteen years. The noninterest bearing notes are made to tenants primarily for the repayment of extraordinary maintenance, utility, and fire damage charges.	14,749

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

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Rehabilitation Loans – 5% to 12% fixed rate promissory notes receivable, due from local citizens either on a deferred basis or in monthly installments of principal and interest. The loans are made to qualifying persons to make improvements to property located in certain redevelopment and rehabilitation areas as designated by the Authority and the City. The notes are secured by deeds of trust on the rehabilitation improvements made to the properties.	\$ <u>12,293,965</u>
Total notes receivable	28,349,717
Less current portion	<u>60,394</u>
	<u>\$ 28,289,323</u>

***Component Unit***

NCCCC leases a facility to the State Board for Community Colleges for approximately \$2,000,000 per year until December 31, 2015, and \$750,000 thereafter until December 31, 2019. The \$2,000,000 annual rent payment consists of principal repayments on the current notes receivable in the amount of \$1,820,000 and \$180,000 in interest and fees. The capital lease is reflected as a sale of the facility with a note receivable of \$4,475,000 equal to the debt described in note 5.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

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**(4) Capital Assets**

The following is a summary of changes in capital assets for the fiscal year ended June 30, 2015:

	<b>Balance, June 30, 2014</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance, June 30, 2015</b>
Capital assets not being depreciated:				
Land	\$ 24,799,115	—	—	24,799,115
Construction in progress	6,142,855	10,921,170	(8,524,189)	8,539,836
Total capital assets not being depreciated	<u>30,941,970</u>	<u>10,921,170</u>	<u>(8,524,189)</u>	<u>33,338,951</u>
Other capital assets:				
Buildings and building improvements	186,310,422	6,387,277	(68,896)	192,628,803
Improvements other than buildings	73,122,571	2,443,389	(199,119)	75,366,841
Equipment	8,400,397	329,603	(785,605)	7,944,395
Total other capital assets	<u>267,833,390</u>	<u>9,160,269</u>	<u>(1,053,620)</u>	<u>275,940,039</u>
Less accumulated depreciation for:				
Buildings and building improvements	106,493,684	6,149,768	(30,918)	112,612,534
Improvements other than buildings	48,157,486	2,220,429	(47,291)	50,330,624
Equipment	6,001,090	326,503	(684,426)	5,643,167
Total accumulated depreciation	<u>160,652,260</u>	<u>8,696,700</u>	<u>(762,635)</u>	<u>168,586,325</u>
Other capital assets, net	<u>107,181,130</u>	<u>463,569</u>	<u>(290,985)</u>	<u>107,353,714</u>
	<u>\$ 138,123,100</u>	<u>11,384,739</u>	<u>(8,815,174)</u>	<u>140,692,665</u>

The Authority has active construction projects as of June 30, 2015. Outstanding commitments related to construction in progress amounted to approximately \$3.05 million at June 30, 2015.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

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The following is a reconciliation of depreciation expense per the statement of revenues, expenses, and changes in fund net position to the table above:

Depreciation and amortization expense	\$ 8,716,383
Less amortization expense	<u>(19,683)</u>
Increase in accumulated depreciation	<u><u>\$ 8,696,700</u></u>

**(a) Component Unit**

The following is a summary of changes in AELP's capital assets for the period ending December 31, 2014:

	<u>Balance, December 31, 2013</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance, December 31, 2014</u>
Capital assets not being depreciated:				
Land	\$ 1,000,000	3	—	<u>1,000,003</u>
Other capital assets:				
Buildings and building improvements	11,170,403	517,091	—	11,687,494
Equipment	<u>38,981</u>	<u>16,626</u>	—	<u>55,607</u>
Total other capital assets	<u>11,209,384</u>	<u>533,717</u>	—	<u>11,743,101</u>
Less Accumulated Depreciation for:				
Buildings and building improvements	—	292,045	—	292,045
Equipment	—	10,044	—	10,044
Total accumulated depreciation	<u>—</u>	<u>302,089</u>	—	<u>302,089</u>
Other Capital Assets, net	<u>11,209,384</u>	<u>231,628</u>	—	<u>11,441,012</u>
	<u><u>\$ 12,209,384</u></u>	<u><u>231,631</u></u>	<u><u>—</u></u>	<u><u>12,441,015</u></u>

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Notes to Basic Financial Statements

June 30, 2015

**(5) Debt**

A summary of the Authority's debt activity for the fiscal year ended June 30, 2015 is presented below:

	<u>Amounts payable at June 30, 2014</u>	<u>Additions</u>	<u>Retirements and reductions</u>	<u>Amounts payable at June 30, 2015</u>	<u>Amounts due within one year</u>
Notes payable:					
Granby Street office building	\$ 895,696	—	199,104	696,592	205,515
Partrea Sr. Development	926,782	—	—	926,782	—
NRHA Partrea I	—	5,858,428	—	5,858,428	—
Park Terrace	372,117	—	121,039	251,078	132,358
NRHA Mission College I	10,279,891	—	79,490	10,200,401	96,214
	<u>12,474,486</u>	<u>5,858,428</u>	<u>399,633</u>	<u>17,933,281</u>	<u>434,087</u>
Bonds payable:					
Multifamily revenue bonds – Oakmont North	<u>2,000,000</u>	<u>—</u>	<u>240,000</u>	<u>1,760,000</u>	<u>255,000</u>
Total debt	<u>\$ 14,474,486</u>	<u>5,858,428</u>	<u>639,633</u>	<u>19,693,281</u>	<u>689,087</u>

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

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The following summarizes the Authority's long-term note and bond obligations at June 30, 2015:

Notes payable:

Tax-exempt government bond for renovation to the 201 Granby Building. Repayment of yearly principal and interest of \$227,212 due in monthly installments with interest at 3.4405% through October 2018. The debt is secured by the building and all equipment at 201 Granby Street.	\$ 696,592
Mortgage note insured by the Federal Housing Administration for a 260-unit apartment complex in Norfolk, Virginia, bearing interest at the rate of 6.71%. Principal and interest are paid in monthly installments of \$64,698 through May 2026.	10,200,401
Note payable to VHDA, due in monthly installments of \$12,461, including interest at 8.974%, through April 2017. The note is secured by substantially all assets of the Park Terrace apartment project.	251,078
Note payable to a financial institution, not to exceed \$6.9 million, for construction of a 47-unit apartment complex in Norfolk, Virginia. Interest shall be calculated from the date of each advance at an interest rate of 2.050 percentage points over LIBOR (index rate). LIBOR is subject to change from time to time. Interest will be paid on 35 monthly payments starting November 28, 2014. On October 28, 2017, principal outstanding shall be reduced to \$2.9 million, and shall then be amortized over 30 years.	5,858,428
Note payable to a financial institution for construction of a 47-unit apartment complex in Norfolk, Virginia, bearing interest at the rate of 5.9%. Principal and interest are payable annually if surplus cash flow is available. Otherwise, principal and interest continue to accrue through April 2034, when all amounts due must be repaid in full.	926,782
Total notes payable	<u>17,933,281</u>

Bonds payable:

Tax-exempt variable rate multifamily rental housing revenue bonds Series 1999. Interest is payable monthly, principal payments are due annually on March 1 through 2021. These bonds are secured by a letter of credit with a local bank. The interest rate at June 30, 2015 was 0.1% and is reset weekly based on LIBOR.	1,760,000
Total bonds and loans payable	<u>\$ 19,693,281</u>

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June 30, 2015

(a) ***Future Maturities***

Future maturities of the Authority's various debt obligations together with scheduled interest payments are as follows:

	<b>Notes and loan payable</b>		<b>Bonds payable</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
Fiscal years ending June 30:				
2016	434,087	847,118	255,000	1,204
2017	434,447	820,388	270,000	988
2018	6,188,816	699,269	285,000	760
2019	175,427	651,179	300,000	520
2020	125,741	641,929	315,000	268
Thereafter	<u>10,574,763</u>	<u>5,287,903</u>	<u>335,000</u>	<u>—</u>
	<u>\$ 17,933,281</u>	<u>8,947,786</u>	<u>1,760,000</u>	<u>3,740</u>

(b) ***Component Unit – NCCCC***

The Authority issued Educational Facility Revenue bonds dated September 1, 1999 for the Tidewater Community College downtown campus project in the amount of \$9,115,000. At December 31, 2014, \$3,230,000 remained outstanding. Interest at rates from 4.3% to 5.5% is payable semiannually and principal payments are due annually in November.

The Authority issued Educational Facility Revenue Refunding bonds dated March 1, 2003 for the Tidewater Community College downtown campus project in the amount of \$8,970,000. These bonds refunded a portion of the Educational Facility Revenue bonds dated May 1, 1995. At December 31, 2014, \$1,245,000 remained outstanding. Interest at rates from 2.00% to 5.25% is payable semiannually and principal payments are due annually in November. Also included in bonds payable is \$25,831 of unamortized bond premium.

Principal maturities for the revenue bonds are as follows: 2015 – \$1,820,000; 2016 – \$610,000; 2017 – \$645,000; 2018 – \$680,000; and 2019 – \$720,000.

(c) ***Component Unit - AELP***

AELP entered into a construction loan agreement with a financial institution on May 9, 2013, for the construction of improvements on the Art and Education building. Payments on the construction loan solely consists of interest. The construction loan agreement ends at the earlier of the payment of all outstanding principal amounts, or May 6, 2016, at which time the construction loan will be converted to a permanent loan. At December 31, 2014, the outstanding loan amount was \$4,656,000, with an interest rate of 4.30%.

AELP entered into a loan agreement with a financial institution on December 18, 2013, in the original amount of \$880,000 from The Governor's Magnet School for Arts Foundation. The loan proceeds were used towards the rehabilitation of the project. The note bears interest at the rate of .50% per

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annum, compounding annually, and matures on December 18, 2048. Monthly principal and interest payments of \$2,284 are required. As of December 31, 2014, the outstanding principal balance was \$856,935. During the period ended December 31, 2014, the property incurred and paid \$4,347 of interest on the loan of which \$4,347 was charged to operations.

**(6) Defined Benefit Pension Plan****(a) Plan Description**

All full-time, salaried permanent employees of the Authority are automatically covered by the VRS Retirement Plan upon employment. This plan is administered by the VRS along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each plan has a different eligibility and benefit structure as set forth below:

VRS Plan 1 is a defined benefit plan. Members hired before July 1, 2010 and who were vested as of January 1, 2013 are eligible for Plan 1. The retirement benefit is based on a member's age, creditable service, and average final compensation at retirement using a formula. Employees are eligible for an unreduced retirement benefit at age 65 with five years of service and at age 50 with 30 years of service for participating employers. An optional reduced retirement benefit is available to members of VRS as early as age 50 with at least 10 years of service credit or age 55 with at least five years of service credit.

VRS Plan 2 is a defined benefit plan. Members hired or rehired on or after July 1, 2010 and who have no service credits before July 1, 2010 and are not vested as of January 1, 2013 are covered under Plan 2. The retirement benefit is based on a member's age, creditable service, and average final compensation at retirement using a formula. Employees are eligible for an unreduced benefit beginning at their normal Social Security retirement age with at least five years of service credit or when the sum of their age and service equals 90. An optional reduced retirement benefit is available to Plan 2 members as early as age 60 with at least five years of service credit.

The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Members hired on or after January 1, 2014 are eligible for the Hybrid Plan. The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. The benefit payment payable from the defined contribution plan depends on the member and employer contributions made to the plan and the investment performance of those contributions. Employees are eligible for an unreduced benefit beginning at their normal Social Security retirement age with at least five years of service credit or when the sum of their age and service equals 90. An optional reduced retirement benefit is available as early as age 60 with at least five years of service credit.

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The VRS Basic Benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the member's average final compensation multiplied by the member's total service credit. The retirement multiplier for the Authority's employees is 1.7% for Plan 1 members, 1.65% for Plan 2 members, and 1.0% for Hybrid Plan members. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans. Under Plan 1, average final compensation is the average of the member's 36 consecutive months of highest compensation. Under Plan 2 and the Hybrid Plan, average final compensation is the average of the member's 60 consecutive months of highest compensation. An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.

Retirees are eligible for an annual cost-of-living adjustment (COLA) effective July 1 of the second calendar year of retirement. Under Plan 1, the COLA cannot exceed 5.00%; under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. During years of no inflation or deflation per the Consumer Price Index for all Urban Consumers (CPI-U), the COLA is 0.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the most recent report may be obtained from the VRS website at <http://www.varetire.org/pdf/publications/2014-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

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(b) *Employees Covered by Benefit Terms*

As of the June 30, 2013 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	338
Inactive members:	
Vested inactive members	49
Non-vested inactive members	76
Inactive members active elsewhere in VRS	49
Total inactive members	<u>174</u>
Active members	<u>287</u>
Total covered employees	<u><u>799</u></u>

(c) *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012, new employees were required to pay the 5.00% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The Authority's actuarially determined required contribution rate for the year ended June 30, 2015 was 14.72% of covered employee compensation. This rate was actuarially-determined from a valuation performed as of June 30, 2013. This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Authority were \$1,858,138 and \$1,722,710 for the years ended June 30, 2015 and 2014, respectively.

(d) *Net Pension Liability*

The Authority's net pension liability recorded as of June 30, 2015 was measured as of June 30, 2014. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2013, updated for actuarial assumptions applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2014.

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(e) *Actuarial Assumptions*

The total pension liability for employees in the Defined Benefit Pension Plan was based on an actuarial valuation as of June 30, 2013, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2014.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return, net of pension plan investment expense, including inflation*	7.00%
Cost-of-living adjustment	2.25% - 2.50%

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.00%. However, since the difference was minimal, and a more conservative 7.00% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.00% to simplify preparation of pension liabilities.

**Mortality assumptions**

Deaths assumed to be service related:	14.0%
Pre-retirement:	RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years
Post-Retirement:	RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year
Post-Disablement:	RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study covering the period from July 1, 2008 through June 30, 2012. Changes to the previously utilized actuarial assumptions are as follows: update mortality table, decrease in rates of

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service retirement, decrease in rates of disability retirement, reduce rates of salary increase by 0.25% per year.

**(f) Long-Term Expected Rate of Return**

The long-term expected rate of return on VRS investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summaries in the following table:

<b>Asset Class (Strategy)</b>	<b>Target Allocation</b>	<b>Arithmetic Long-Term Expected Rate of Return</b>	<b>Weighted Average Long-Term Expected Rate of Return</b>
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	9.00%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
<b>Total</b>	<b>100.0%</b>		<b>5.83%</b>
		<b>Inflation</b>	<b>2.50%</b>
		<b>*Expected arithmetic nominal return</b>	<b>8.33%</b>

\* Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is a high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

**(g) Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy

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at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member contribution rate. Through the fiscal year ending June 30, 2018, the contribution rate used by the employer for the Defined Benefit Pension Plan will be subject to the portion of the VRS Board-certified rates that are actually funded by the Virginia General Assembly (which may be higher or lower than the VRS Board-certified rate). From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially-determined contribution rates. Based on those assumptions, the Defined Benefit Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

*(h) Changes in Net Pension Liability*

	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) - (b)</b>
Balances at June 30, 2013	\$ 94,306,369	72,831,276	21,475,093
Changes for the year:			
Service Cost	1,427,541	—	1,427,541
Interest	6,395,438	—	6,395,438
Differences between expected and actual experience	—	—	—
Contributions - employer	—	1,722,710	(1,722,710)
Contributions - employee	—	654,326	(654,326)
Net investment income	—	11,213,353	(11,213,353)
Benefit payments, including refunds of employee contributions	(5,885,924)	(5,885,924)	—
Administrative expenses	—	(62,862)	62,862
Other changes	—	592	(592)
Net changes	<u>1,937,055</u>	<u>7,642,195</u>	<u>(5,705,140)</u>
Balances at June 30, 2014	\$ <u>96,243,424</u>	<u>80,473,471</u>	<u>15,769,953</u>

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(i) ***Sensitivity of the Net Pension Liability to Changes in the Discount Rate***

The following presents the net pension liability of the Authority using the discount rate of 7.00%, as well as what the Authority's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
Norfolk Redevelopment and Housing Authority's Net Pension Liability	\$ 26,512,527	15,769,953	6,688,112

(j) ***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2015, the Authority recognized pension expense of \$1,009,694 within operating expenses on the Statement of Revenues, Expenses, and Changes in Fund Net Position. At June 30, 2015, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual earnings on pension plan investments	\$ —	4,992,124
Employer contributions subsequent to the measurement date	<u>1,858,138</u>	<u>—</u>
Total	<u>\$ 1,858,138</u>	<u>4,992,124</u>

Deferred outflows of resources related to pensions totaling \$1,858,138, resulting from the Authority's contributions subsequent to the measurement date, will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

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2016	\$	1,248,031
2017		1,248,031
2018		1,248,031
2019		1,248,031

(7) **Deferred Compensation Plan**

The Authority offers all regular employees a deferred compensation plan created in accordance with Internal Revenue Code, Section 457. The plan permits employees to defer a portion of their salary until future years. The deferred compensation is not available to employees or beneficiaries until termination, retirement, death, or unforeseeable emergency. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are held in an annuity contract for the participants. The contract is managed by ING Life Insurance and Annuity Company. The assets are not included in the accompanying basic financial statements as of June 30, 2015.

(8) **Commitments and Contingencies**

(a) ***Federal Award Programs***

The Authority participates in a number of federal award programs. Although the Authority is being audited in accordance with the provisions of the U.S. Office of Management and Budget (OMB) Circular A-133, these programs are still subject to financial and compliance audits by the grantors or their representatives. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the Authority believes such disallowances, if any, will not be significant.

(b) ***Litigation***

Various claims and lawsuits are pending against the Authority. In the opinion of the Authority's counsel, resolution of these cases would not involve a significant liability to the Authority.

(c) ***Letters of Credit***

The Authority has seven outstanding letters of credit with a bank for \$4,175,517. Monthly draws have been made against one of the letters of credit to pay interest on bonds issued by the bank. Those letters of credit are repaid from interest escrow accounts kept with the bank. No draws have been made against the other six letters of credit.

(9) **Conduit Debt**

Periodically, the Authority has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction and rehabilitation of industrial and commercial facilities and multifamily residential facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans.

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Notes to Basic Financial Statements

June 30, 2015

Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The Authority is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of June 30, 2015, there were seven issues of industrial revenue bonds outstanding, with an aggregate principal amount payable of \$113,938,318.

**(10) Related-Party Transactions**

The Authority has entered into contracts with TCB and various limited partnership owner entities set up by TCB to construct, own, and operate six rental housing developments in the Broad Creek section of the City. The construction of the six developments is funded with Hope VI funds supplied by the Authority and low-income housing tax credits administered by the Virginia Housing and Development Authority.

**(11) Other Postemployment Benefits (OPEB) Liability****(a) Plan Description**

At its sole discretion, the Authority offers a Postretirement Healthcare Benefit Plan subject to eligibility. Under the plan, the Authority will offer retirees access to health insurance at the same cost as active employees up through age 65 or until the retiree is eligible for Medicare. To be eligible to participate, the retiree must terminate service with the Authority and be receiving service or disability retirement through the VRS. The dependents of a retiree shall be eligible for coverage to the same extent as for the dependents of active employees.

**(b) Funding Policy**

To receive healthcare benefits, the employee or surviving spouse/dependent must be making the required premium contribution on a timely basis. Retirees pay 100% of the required premiums. The cost of the benefits provided by the plan is currently being paid by the Authority on a pay-as-you-go basis.

**(c) Annual OPEB Cost and Net OPEB Obligation**

The Authority's annual OPEB expense is calculated based on the annual required contribution (ARC), an amount actuarially-determined. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years, and is included in the Authority's statement of fund net position in noncurrent liabilities – other. The following table shows the components of the

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

Authority's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Authority's net OPEB obligation for the healthcare benefit plan:

	<b>Year ended June 30</b>		
	<b>2015</b>	<b>2014</b>	<b>2013</b>
ARC:			
Normal cost	\$ 399,409	380,229	521,527
Adjustments to ARC	(123,776)	(123,776)	(73,255)
Interest	84,996	74,956	61,139
Total ARC	<u>360,629</u>	<u>331,409</u>	<u>509,411</u>
Contributions made	<u>(88,268)</u>	<u>(80,394)</u>	<u>(164,000)</u>
Increase in net OPEB obligation	272,361	251,015	345,411
Net OPEB obligation, beginning of year	<u>2,124,908</u>	<u>1,873,893</u>	<u>1,528,482</u>
Net OPEB obligation, end of year	<u>\$ 2,397,269</u>	<u>2,124,908</u>	<u>1,873,893</u>

The Authority's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal years 2013 through 2015 were as follows:

<b>Year ended June 30</b>	<b>Annual OPEB cost</b>	<b>Percentage of annual OPEB cost contributed</b>	<b>Net OPEB obligation</b>
2013	\$ 509,411	32.3%	1,873,893
2014	331,409	24.3	2,124,908
2015	360,629	24.5	2,397,269

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

**(d) Funded Status and Funding Progress**

As of July 1, 2013, the most recent actuarial valuation date, the plan was not funded. The June 30, 2013 valuation was rolled forward for the period July 1, 2014 to June 30, 2015. The actuarial accrued liability for benefits and the unfunded actuarial accrued liability (UAAL) was \$3,965,668 as of June 30, 2015. The covered payroll (annual payroll of active employees covered by the plan) was \$12,626,532, and the ratio of the UAAL to the covered payroll was 31.4%. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and healthcare trends. Amounts determined regarding the funded status of the plan and the ARCs of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented as required supplementary information following the notes to basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**(e) Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members at that point. The required contribution was determined as part of the July 1, 2013 actuarial valuation using the projected unit credit actuarial cost method. The actuarial assumptions at July 1, 2013 included a 4% investment rate of return and an annual healthcare cost trend rate increase of 9% in 2015 and then grades down to 5% over 8 years. The Authority's UAAL is being amortized on an open level dollar amount basis over a period of 30 years.

**(12) Compensated Absences**

For the year ended June 30 2015, the activity for the Authority's compensated absences balance is as follows.

	<u>Balance, June 30, 2014</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance, June 30, 2015</u>	<u>Balance due within one year</u>
\$	1,399,570	876,277	865,758	1,410,089	141,734

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

**(13) Blended Component Units**

Certain component units are blended with the primary government in the Authority's Basic Financial Statements. None of these component units are considered to be major, and therefore, the following condensed combining information is presented in aggregate of all blended component units.

**Condensed Summary of Fund Net Position – Blended Component Units**

June 30, 2015

Current assets	\$ 9,473,360
Capital assets	55,285,073
Other assets	4,829,692
	<u>\$ 69,588,125</u>
Current liabilities	\$ 1,088,041
Noncurrent liabilities	50,378,264
	<u>51,466,305</u>
Total liabilities	<u>51,466,305</u>
Net investment in capital assets	6,434,699
Restricted	1,911,609
Unrestricted	9,775,512
	<u>18,121,820</u>
Total fund net position	<u>\$ 69,588,125</u>

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

June 30, 2015

**Condensed Summary of Revenues, Expenses, and Changes in Fund  
Net Position – Blended Component Units  
June 30, 2015**

Tenant revenue	\$	3,864,136
Government operating grants		2,270,147
Other revenue, net		1,249,283
		7,383,566
Total operating revenue		7,383,566
Administrative expense		1,637,739
Tenant services expense		83,707
Utilities expense		1,118,209
Maintenance expense		1,444,318
Protective services expense		100,526
General expense		1,790,644
Extraordinary maintenance expense		60,568
Depreciation and amortization expense		1,632,518
		7,868,229
Total operating expenses		7,868,229
Operating loss		(484,663)
Total nonoperating expense		(1,594,156)
Distributions to partners		(160,507)
		(2,239,326)
Change in fund net position		(2,239,326)
Total fund net position – beginning		20,361,146
Total fund net position – ending	\$	18,121,820

**Condensed Summary of Cash Flows – Blended Component Units  
June 30, 2015**

Net cash provided by (used in):		
Operating activities	\$	1,419,887
Capital and related financing activities		(585,147)
Noncapital financing activities		(703,166)
Investing activities		(32,592)
		98,982
Net increase in cash and cash equivalents		98,982
Cash and cash equivalents at beginning of year		8,414,636
Cash and cash equivalents at end of year	\$	8,513,618

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Basic Financial Statements

Year ended June 30, 2015

**ANNUAL CONTRIBUTIONS CONTRACT – CAPITAL FUND PROGRAM**

Statement and Certification of Program Costs

	<b>VA36R006 501-06</b>	<b>VA36R006 501-07</b>	<b>VA36R006 501-08</b>	<b>VA36R006 501-09</b>	<b>VA36R006 501-10</b>	<b>VA36R006 501-11</b>	<b>Total</b>
Funds approved	\$ 238,905	389,203	806,557	795,277	436,465	166,572	2,832,979
Funds expended	<u>238,905</u>	<u>389,203</u>	<u>806,557</u>	<u>795,277</u>	<u>436,465</u>	<u>166,572</u>	<u>2,832,979</u>
Excess of funds approved	\$ <u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Funds advanced	\$ 238,905	389,203	806,557	795,277	436,465	166,572	2,832,979
Funds expended	<u>238,905</u>	<u>389,203</u>	<u>806,557</u>	<u>795,277</u>	<u>436,465</u>	<u>166,572</u>	<u>2,832,979</u>
Excess of funds advanced	\$ <u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>

1. The distribution of costs as shown on the Actual Modernization Cost Certificate submitted to HUD for approval is in agreement with the Housing Authority's records.
2. All modernization costs have been paid and all related liabilities have been discharged through payment.

**REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**

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**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Required Supplementary Information Other Than Management's Discussion and Analysis  
Schedule of Funding Progress – Postretirement Healthcare Benefit Plan

Year ended June 30, 2015

(Unaudited)

<b>Fiscal year end</b>	<b>Actuarial valuation date</b>	<b>Actuarial value of assets</b>	<b>Actuarial accrued liability (AAL)</b>	<b>Underfunded actuarial accrued liability (UAAL)</b>	<b>Funded ratio</b>	<b>Covered payroll</b>	<b>UAAL as a percentage of covered payroll</b>
June 30, 2013	July 1, 2011	\$ —	4,032,158	4,032,158	0%	14,014,644	28.8
June 30, 2014	July 1, 2013	—	3,752,116	3,752,116	0%	13,072,489	28.7
June 30, 2015	July 1, 2013	—	3,965,668	3,965,668	0%	12,626,532	31.4

Unaudited – see accompanying independent auditors' report.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Required Supplementary Information Other Than Management's Discussion and Analysis

Schedule of Changes in the Authority's Net Pension Liability and Related Ratios

Year Ended June 30, 2015

(Unaudited)

Total pension liability		
Service cost	\$	1,427,541
Interest		6,395,438
Changes of benefit terms		-
Differences between expected and actual experience		-
Changes in assumptions		-
Benefit payments, including refunds of employee contributions		<u>(5,885,924)</u>
Net change in total pension liability		1,937,055
Total pension liability - beginning		<u>94,306,369</u>
Total pension liability - ending (a)	\$	<u><u>96,243,424</u></u>
Plan fiduciary net position		
Contributions - employer	\$	1,722,710
Contributions - employee		654,326
Net investment income		11,213,353
Benefit payments, including refunds of employee contributions		(5,885,924)
Administrative expense		(62,862)
Other		<u>592</u>
Net change in plan fiduciary net position		7,642,195
Plan fiduciary net position - beginning		<u>72,831,276</u>
Plan fiduciary net position - ending (b)	\$	<u><u>80,473,471</u></u>
Authority's net pension liability - ending (a)-(b)	\$	<u><u>15,769,953</u></u>
Plan fiduciary net position as a percentage of the total pension liability (b) / (a)		83.61%
Covered-employee payroll (c)	\$	12,849,410
Authority's net pension liability as a percentage of covered-employee payroll [(a)-(b)] / (c)		122.73%

Unaudited – See accompanying independent auditors' report and notes to required supplementary information other than management's discussion and analysis – exhibits F-2 and F-3.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Required Supplementary Information Other Than Management’s Discussion and Analysis

Schedule of Employer Contributions to Defined Benefit Pension Plan

Year Ended June 30, 2015

(Unaudited)

For the Year Ended June 30	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contribution	Contribution Deficiency (Excess)	Employer's Covered Employee Payroll	Contributions as a % of Covered Employee Payroll
2015	\$ 1,858,138	\$ 1,858,138	\$ -	\$ 12,626,532	14.72%

Unaudited – See accompanying independent auditors’ report and notes to required supplementary information other than management’s discussion and analysis – exhibits F-2 and F-3.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Required Supplementary Information Other Than Management’s Discussion and Analysis –  
Exhibits F-2 and F-3

June 30, 2015

(Unaudited)

**(1) Changes in benefit terms**

There have been no significant changes to the System benefit provisions since the prior actuarial valuation. A hybrid plan with changes to the defined benefit plan structure and a new defined contribution component were adopted in 2012. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. The liabilities presented do not reflect the hybrid plan since it covers new members joining the System after the valuation date of June 30, 2013 and the impact on the liabilities as of the measurement date of June 30, 2014 are minimal.

**(2) Changes in assumptions**

The following changes in actuarial assumptions were made effective June 30, 2013 based on the most recent experience study of the System for the four-year period ending June 30, 2012:

- update mortality table
- decrease in rates of service retirement
- decrease in rates of disability retirement
- reduce rates of salary increase by 0.25% per year

**(3) Actuarially determined contributions assumptions**

The following significant methods and assumptions were used in calculating the actuarially determined contributions for the year ended June 30, 2015:

Valuation date:	June 30, 2013
Actuarial cost method:	Entry age normal
Amortization method:	Level percent of pay, closed
Remaining amortization period:	30 years, beginning June 30, 2013
Asset valuation method:	5-year smoothed market
Payroll growth rate:	3.00%
Salary increases:	3.50% - 5.35%
Investment rate of return:	7.00%, net of pension plan investment expenses, including inflation
Cost-of-living adjustments:	2.25% - 2.50%

Unaudited – See accompanying independent auditors’ report.

**SUPPLEMENTARY INFORMATION (UNAUDITED)**

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Schedule of Community Development Block Grant Fund Expenditures by Program Year

Year ended June 30, 2015

(Unaudited)

	<u>Administration</u>	<u>Site improvement</u>	<u>Site disposition</u>	<u>Rehabilitation</u>	<u>Miscellaneous</u>	<u>Total</u>
Community Development (CD) Block Grant Fund:						
Program year 2006	\$ —	—	45	—	—	45
Program year 2009	—	224,955	—	—	—	224,955
Program year 2011	—	23,140	—	230	—	23,370
Program year 2012	—	60,471	—	2,446	—	62,917
Program year 2013	—	—	—	807,223	—	807,223
Program year 2014	456,662	—	—	610,419	65,882	1,132,963
Total CD	<u>\$ 456,662</u>	<u>308,566</u>	<u>45</u>	<u>1,420,318</u>	<u>65,882</u>	<u>2,251,473</u>
Reconciliation to operating expenses:						
Project costs incurred	\$ 456,662	308,566	45	1,420,318	65,882	2,251,473
Land held for resale – CDBG						<u>52,755</u>
Operating expenses					\$	<u>2,304,228</u>

Unaudited – see accompanying independent auditors' report.

NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

Summary Schedule of Capital Fund Program Expenditures

Year ended June 30, 2015

(Unaudited)

	VA36P006 501 - 2004-2010	VA36R006 501 - 2006-2011	VA36R006 501 - 2013	VA36P006 501 - 2011	VA36P006 501 - 2012	VA36P006 501 - 2013	VA36P006 501 - 2014	Total
Classification of expenditures:								
1406 Operations	\$ 1,200,000	—	—	209,991	400,000	948,959	—	2,758,950
1408 Management improvements	270,367	—	—	186,881	123,702	6,707	—	587,657
1410 Administration	647,696	—	—	553,247	490,385	474,479	614,990	2,780,797
1411 Audit	—	—	—	15,000	8,000	8,000	1,680	32,680
1430 Fees and costs	1,035,051	—	—	1,169,208	895,713	886,185	418,062	4,404,219
1450 Site improvements	654,945	—	—	1,215,397	150,543	169,224	4,610	2,194,719
1460 Dwelling structures	1,287,503	—	—	1,890,931	1,681,344	24,559	103,406	4,987,743
1465.1 Dwelling equipment – nonexpendable	297,860	—	—	285,538	145,046	1,050	—	729,494
1470 Nondwelling structures	—	—	—	6,286	414,410	—	—	420,696
1485 Demolition	1,083,545	—	—	—	43,523	—	—	1,127,068
1495 Relocation costs	—	—	—	—	24,500	21,885	—	46,385
Total capital fund expenditures	6,476,967	—	—	5,532,479	4,377,166	2,541,048	1,142,748	20,070,408
1499 Replacement housing factor funds	—	2,832,979	325,784	—	—	—	—	3,158,763
Cumulative project costs at June 30, 2015	6,476,967	2,832,979	325,784	5,532,479	4,377,166	2,541,048	1,142,748	23,229,171
Cumulative project costs at June 30, 2014	6,476,967	1,162,381	—	5,052,618	2,724,765	1,688,795	—	17,105,526
Project costs incurred during year ended June 30, 2015	—	1,670,598	325,784	479,861	1,652,401	852,253	1,142,748	6,123,645
Increase in capital assets (not including depreciation):								
Ending balance	674,096	2,801,261	325,784	3,474,462	2,326,128	515,233	493,615	10,610,579
Transfers to operations	2,251,452	7,058	—	—	(7,058)	—	—	2,251,452
Beginning balance	(2,925,548)	(1,164,676)	—	(3,022,435)	(793,361)	(5,076)	—	(7,911,096)
Increase in capital assets	—	1,643,643	325,784	452,027	1,525,709	510,157	493,615	4,950,935
Management improvements and administration	—	26,955	—	27,834	126,692	342,096	649,133	1,172,710
Transfers	—	—	—	—	44	—	—	44
Depreciation	26,001	—	—	104,520	3,805	—	400	134,726
Operating expenses	\$ 26,001	26,955	—	132,354	130,541	342,096	649,533	1,307,480

Unaudited – see accompanying independent auditors' report.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Summary Schedule of ROSS Grants Program Expenditures

Year ended June 30, 2015

(Unaudited)

	Program year				Total
	RFS079A012 2012	RPS101A010 2011	RFS258A013 2013	RPS041A013 2014	
Classification of expenditures:					
1168 Program coordinator – salaries	\$ 105,431	468,378	67,625	147,375	788,809
1168 Program coordinator – fringe benefits	32,569	162,858	23,926	59,303	278,656
1268 Travel costs	—	10,434	—	12,999	23,433
1268 Training	—	6,128	—	2,004	8,132
1268 Program expenses	—	42,034	—	902	42,936
1868 Administrative costs	—	30,168	—	27,027	57,195
Cumulative project costs at June 30, 2015	138,000	720,000	91,551	249,610	1,199,161
Cumulative project costs at June 30, 2014	101,315	675,502	—	—	776,817
Project costs incurred during year ended June 30, 2015	\$ 36,685	44,498	91,551	249,610	422,344
Current year depreciation					349
Operating expenses					\$ 422,693

Unaudited – see accompanying independent auditors' report.

## **COMPLIANCE SECTION**

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Summary Schedule of Resident Opportunity and Self Sufficiency Program Expenditures

Year ended June 30, 2015

(Unaudited)

	<b>FSH682A014</b>
	<b>2014</b>
	<hr/>
Classification of expenditures:	
Salaries	\$ 43,977
Fringe benefits	12,948
	<hr/>
Cumulative project costs at June 30, 2015	56,925
Cumulative project costs at June 30, 2014	—
	<hr/>
Project costs incurred during year ended June 30, 2015	\$ <u>56,925</u>

Unaudited – see accompanying independent auditors' report.

## NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY

## Schedule of Expenditures of Federal Awards

Year ended June 30, 2015

Agency/program grant title	Pass-through agency	CFDA number	Expenditures
Department of Housing and Urban Development:			
Low-income housing:			
Local housing authority:			
Public Housing Program (contract P-5540):			
VA6-2 through VA6-12 and VA6-18 through VA6-22 and VA6-24 through VA6-32 annual subsidy		14.850	\$ 14,759,873
Section 8 Housing Assistance Payments Program:			
Housing Choice Vouchers (contract P-5523V) VA36-V006-001/4		14.871	25,919,055
New construction – Park Terrace Program (contract P-5512)	VHDA	14.182	302,141
Subtotal – Section 8 Housing Assistance Payments Program			<u>26,221,196</u>
Single Room Occupancy (SRO) Program: (VA36K401001)		14.249	341,457
Capital fund program:			
VA-36-R006-501 (2007-2013)		14.872	1,996,382
VA-36-P006-501 (2011)		14.872	479,861
VA-36-P006-501 (2012)		14.872	1,652,401
VA-36-P006-501 (2013)		14.872	852,253
VA-36-P006-501 (2014)		14.872	1,142,748
Subtotal – Capital Fund Program			<u>6,123,645</u>
Resident Opportunity and Supportive Services (ROSS) Program:			
VA006RFS079A012		14.870	36,685
VA006RFS258A013		14.870	91,551
VA006RPS101A010		14.870	44,498
VA006RPS041A013		14.870	249,610
Subtotal – ROSS Program			<u>422,344</u>
Resident Opportunity and Self Sufficiency Program (FSH682A014)			
Job Access Reverse Commute (JARC) (VA-37-X014/X022)	HRT	14.896	56,925
New Freedom Program (VA-57-X001/X004)	HRT	20.521	320,681
Community Development Block Grant:			
Program year 2006 (CDBG No. B08-MC-510016)	City of Norfolk	14.218	45
Program year 2009 (CDBG No. B08-MC-510016)		14.218	224,955
Program year 2011 (CDBG No. B08-MC-510016)		14.218	23,370
Program year 2012 (CDBG No. B08-MC-510016)		14.218	62,917
Program year 2013 (CDBG No. B08-MC-510016)		14.218	807,223
Program year 2014 (CDBG No. B08-MC-510016)		14.218	1,132,963
Subtotal – Community Development Block Grant			<u>2,251,473</u>
Home Investment Partnerships:			
Program year 2011 (HOME No. M08-MC-510203)	City of Norfolk	14.239	657,197
Program year 2012 (HOME No. M08-MC-510203)		14.239	19,933
Program year 2013 (HOME No. M08-MC-510203)		14.239	16,622
Program year 2014 (HOME No. M08-MC-510203)		14.239	37,219
Subtotal – Home Investment Partnerships			<u>730,971</u>
Housing Counseling Assistance Program		14.169	38,020
Total expenditures of federal awards			<u>\$ 51,541,049</u>

See accompanying independent auditors' report and notes to schedule of expenditures of federal awards.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Notes to Schedule of Expenditures of Federal Awards

Year ended June 30, 2015

**(1) Basis of Presentation**

The schedule of expenditures of federal awards (Exhibit H-1) presents the activity of all federal awards programs of the Authority and is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. The Authority's reporting entity is defined in note 1 to the Authority's basic financial statements. The component units did not receive any federal awards. All federal awards received directly from federal agencies, as well as federal awards passed through other government agencies, are included on the schedule.

**(2) Basis of Accounting**

The schedule of expenditures of federal awards is presented using the full accrual basis of accounting, which is described in note 1 to the Authority's basic financial statements. Additionally, expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**(3) Amounts Provided to Subrecipients**

For the fiscal year ended June 30, 2015, no amounts were provided to subrecipients.

**(4) Loans Outstanding**

The Authority had outstanding loans receivable of \$13,006,641 under the Home Investment Partnerships program, \$10,037,922 under the Community Development Block Grant program, \$1,003,982 under the Urban Revitalization Program, and \$612,771 under the Capital Fund program. Such amounts are not included in the schedule.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Schedule of Findings and Questioned Costs

June 30, 2015

**(1) Summary of Auditors' Results**

***Financial Statements***

- (a) Type of auditors' report issued: **Unmodified opinion**
- (b) Internal control over financial reporting:
  - (i) Material weaknesses identified: **Yes, finding 2015-002**
  - (ii) Significant deficiencies identified not considered to be material weaknesses: **None reported**
- (c) Noncompliance that is material to the financial statements noted: **No**

***Federal Awards***

- (d) Internal control over major programs:
  - (i) Material weaknesses identified: **No**
  - (ii) Significant deficiencies identified not considered to be material weaknesses: **Yes, finding 2015-001**
- (e) Type of auditors' report issued on compliance for major programs: **Unmodified opinion**
- (f) Any audit findings that are required to be reported in accordance with Section 510(a) of OMB Circular A-133: **Yes, finding 2015-001**

***Identification of Major Programs***

<u>Name of federal program or cluster</u>	<u>CFDA Number</u>
Section 8 Housing Choice Vouchers	14.871
Home Investment Partnerships Program	14.239

- (g) Dollar threshold used to distinguish between Type A and Type B programs: **\$2,286,071**
- (h) Auditee qualified as a low-risk auditee: **No**

**(2) Findings Relating to the Financial Statements Reported in accordance with *Government Auditing Standards*:**

**Finding 2015-002**

The Authority entered into multiple transactions relating to the Waterside Festival Marketplace during the year ended June 30, 2014. The noted transactions were to acquire real property adjacent to the building, to

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

Schedule of Findings and Questioned Costs

June 30, 2015

transfer the building from a component unit and to lease the facility to a third party. Although the transactions were executed by the Authority's management, proper evaluation of the accounting considerations was not performed. The potential impact to the financial statements as a result of these transactions is considered inconsequential, however, the lack of controls could have led to a material error not being detected.

In order to ensure future transactions are appropriately evaluated, we recommend management enhance communication controls over executed contracts.

*Views of Management* – Management agrees with this finding.

While the fiscal staff was aware that the Waterside Festival Marketplace transactions were executed, adequate detail information about the transactions were not provided from the City of Norfolk to allow for conclusive evaluation of the proper accounting considerations. Based on information provided and managements' level of authority and risk, these transactions were considered pass-through/conduit transactions where the Authority is serving at the will of the City of Norfolk. Fiscal staff will in the future ensure the financial magnitude of such transactions are properly identified, considered, and disclosed.

**(3) Findings and Questioned Costs Relating to Federal Awards**

*Section 8 Housing Choice Vouchers CFDA 14.871*

*Department of Housing and Urban Development*

Finding 2015-001: Eligibility

*Significant Deficiency in Internal Control*

*Criteria* – In accordance with In accordance with 24 CFR section 982.516, the Authority must reexamine family income and composition at least once every 12 months and adjust the tenant rent and housing assistance payment as necessary using the documentation from third-party verification.

*Condition* – In our sample of 65 program participants tested for eligibility, one program participant's utility allowance was calculated incorrectly. The resulting tenant rent and housing assistant payment calculation was incorrect.

*Perspective* – The housing assistance payment for one of 65 program participants in our sample was calculated incorrectly.

*Cause and effect* – The Authority's application of controls over eligibility were inconsistent. The inconsistent application of eligibility controls caused an incorrect housing assistance payment calculation.

*Recommendation* – We recommend the Authority enhance internal controls surrounding the review of tenant files and the performance of eligibility determinations overall.

*Views of Management* – Management agrees with this finding.

**NORFOLK REDEVELOPMENT AND HOUSING AUTHORITY**

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On the first Friday of each month, the Housing Choice Voucher Program staff meets to discuss program policies and procedures for training purposes. At each meeting, specific aspects of administering the program are reviewed, along with the related HUD policies, and staff members are given the opportunity to ask any questions on any procedures or policies they may not understand. During some of the meetings, activities from the Nan McKay Rent Calculation training are passed out to staff to complete individually. After staff completes the activity the answers are reviewed as a group. Other activities take place which involve the staff answering questions regarding various case studies of situations that may occur in the daily activities of administering the HCV Program. Additionally, a weekly summit is held each Friday morning to discuss any processes that need to be reviewed prior to the regular monthly meeting.

The Compliance Specialist has increased the number of files that are being audited and provides a monthly report to the Occupancy and HCV Director of any files not corrected. The appropriate supervisor will follow up with staff to ensure all files are resubmitted to the Compliance Specialist timely.

Caseworkers have been instructed to triple check all certifications for accuracy to mitigate the possibility for careless errors. NRHA's Compliance Specialist continues to audit files monthly for each caseworker. Findings are noted and must be corrected by the Case Worker; the file is re-evaluated by the Compliance Specialist to ensure findings were corrected.



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**Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

The Board of Commissioners  
Norfolk Redevelopment and Housing Authority:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the basic financial statements of the Norfolk Redevelopment and Housing Authority (the Authority), which comprise the statement of fund net position as of June 30, 2015, and the related statements of revenues, expenses, and changes in fund net position and cash flows for the year then ended, and the related notes to the basic financial statements, and have issued our report thereon dated March 30, 2016, which included a paragraph emphasizing that in fiscal year 2015, the Authority retrospectively, adopted new accounting guidance described in Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27 and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68*. Our report includes a reference to other auditors who audited the financial statements of the NRHA Mission College I, L.P., Hampton Roads Ventures, L.L.C., NRHA Arts Education, L.P. and Norfolk Community College Campus Corporation, as described in our report on the Authority's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Internal Control over Financial Reporting**

In planning and performing our audit of the basic financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified a deficiency in internal control that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as item 2015-002 to be a material weakness.



### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Norfolk Redevelopment and Housing Authority's Response to Findings**

The Authority's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. The Authority's response was not subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**KPMG LLP**

Norfolk, Virginia  
March 30, 2016



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Norfolk, VA 23510

**Independent Auditors' Report on Compliance for Each Major Program and Report on Internal Control Over Compliance Required by OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations***

The Board of Commissioners  
Norfolk Redevelopment and Housing Authority:

**Report on Compliance for Each Major Federal Program**

We have audited Norfolk Redevelopment and Housing Authority's (the Authority) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended June 30, 2015. The Authority's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the Authority's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

***Opinion on Each Major Federal Program***

In our opinion, Norfolk Redevelopment and Housing Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.



## Report on Internal Control over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2015-001, that we consider to be a significant deficiency.

The Authority's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The Authority's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

**KPMG LLP**

Norfolk, Virginia  
March 30, 2016